	Page 1
1	IN THE UNITED STATES DISTRICT COURT
2	FOR THE NORTHERN DISTRICT OF ILLINOIS
3	EASTERN DIVISION
4	x
5	JOSE JIMEMEZ MORENO and MARIA :
6	JOSE LOPEZ, on behalf of :
7	themselves and all others :
8	similarly situated, : Case 1:11-cv-05452
9	Plaintiffs, :
10	v. :
11	JANET NAPOLITANO, et al., :
12	Defendants. :
13	x
14	Thursday, June 6, 2013
15	Washington, D.C.
16	
17	Deposition of PHILIP T. MILLER,
18	commencing at 9:06 a.m., held at the offices of
19	Winston & Strawn, 1700 K Street, N.W., Washington,
20	D.C., before Keith Wilkerson, a notary public in and
21	for the District of Columbia.
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answers. Like I just mentioned, it's a question and answer format. I'll ask a question. As soon as I'm done, please answer. Please answer verbally. The court reporter can't take down nods or shakes of the head. If you don't understand a question please tell me, and I'll rephrase the question. And if you don't hear a question that I ask, tell me and I'll repeat the question or have the court reporter repeat the question. If you find any question that I ask confusing just let me know, and I'll rephrase the question to hopefully make it more clear. Do you understand?

- A. Yes, sir.
- Q. Also, if there's anything that interferes in any way with you answering a question, will you tell me?
  - A. I will.
- Q. We're free to take breaks at any time you want. Just let me know. The only thing that I'll ask is that we don't take any breaks while a question is still pending. You'll need to get through the answer first, and then we can break. Do you understand?
  - A. I do.
- 25 Q. Is there anything that would prevent your

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- 1 | full and complete testimony today?
  - A. No, there is not.

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- Q. I'd like to talk a little bit about what you did to prepare for the deposition today. What did you do to prepare for today's deposition?
- A. I met with OPLA attorneys, and I also met with an ERO attorney. I reviewed some documents they provided relating to the various iterations, three iterations of the detainer form, policies and directives associated with the issuance of those forms, and a few of the statutes associated with the authority to issue detainers.
- Q. Now, you mentioned that you reviewed documents. To your knowledge, all the documents that you reviewed, have they been produced in this litigation?
  - A. To my knowledge, yes.
- Q. You also mentioned that you reviewed some statutes. Are all of the statutes that you reviewed publicly available?
  - A. Yes, they are.
- Q. Did you bring any documents with you to the deposition today?
- A. Yes, I did.
- 25 Q. What documents did you bring today?

1	A. I have the detainers. I have the
2	enforcement priorities memorandum, the prosecutorial
3	discretion memorandum, the directives and policy
4	related to the issuance of detainers, and the
5	standard operating procedures for the Law
6	Enforcement Support Center.

- Q. Have all of those documents, to your knowledge, been produced in this litigation?
  - A. Yes, they have.

MR. CARR: Counsel, to the extent any of the documents that he brought with him to the deposition today have not been produced, we'd just request that they be produced to us.

MR. SILVIS: They should be all of the same ones that we produced to you. He didn't look at anything otherwise.

## BY MR. CARR:

- Q. You mentioned discussing the deposition with various attorneys. Did you discuss this deposition with anyone other than your attorneys?
  - A. No, I haven't.
- Q. You understand that you're here today to provide testimony on behalf of ICE.
  - A. Yes, I do.
  - Q. And do you understand that you've been

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Have you reviewed Exhibit 1 before?

Yes, I am.

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1 A. Yes, sir.

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- Q. And Exhibit 1 is the notice of the Rule 30(b)(6) deposition, including the topics for the deposition today. Is that correct?
- 5 A. Yes, sir, it is.
  - Q. And have you been prepared on the topics that counsel stipulated to and that I mentioned earlier on the record?
  - A. Yes.
- Q. And those topics are contained in Exhibit
- 12 A. Yes, they are.
- Q. I want to move forward and talk a little
  bit about your background. I'd like to start off
  with just asking a few questions about your current
  position at ICE. What is your current title?
  - A. I am the assistant director for field operations.
- 19 Q. Do you have any other titles at ICE?
- 20 A. No.
- Q. And you only work for ICE. Is that correct?
- 23 A. That is correct.
- O. No other government agencies?
- A. Correct.

- A. My immediate reports are the two deputy associate directors for field operations, and I have a senior advisor and a special assistant.
- Q. What are the names of the two deputy assistant directors that report to you?
- A. Jack Bennett for the east operations, and the gentleman who's currently detailed for west is Jeffrey Lynch.
- Q. Now, you mentioned that Mr. Lynch and Mr. Bennett are designated for east and west. Do they cover certain regions of the country?
- A. Yes. There are 24 field offices within Enforcement and Removal Operations, and we basically divide them up by the Mississippi, 12 to the east and 12 to the west.
- Q. So the geographical boundary is the Mississippi River for the two divisions?
- A. Essentially. Well, essentially where the office sits, yes.
- Q. You also mentioned that a senior advisor reports to you. What's the name of that senior advisor?
  - A. Andrea Rogers.
- Q. And you mentioned a fourth person who reports to you. What was their title again?

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- Special assistant. Α.

- Ο. What is the name of the special assistant that reports to you?
- 4
- Charlene Bowman. Α.
- 5
- What are Ms. Rogers's responsibilities? Ο.

She helps me to -- I'm responsible for

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Α.

- 7 clearing and vetting all of the outside
- 8
- correspondence that ICE ERO receives -- I'm sorry to
- use acronyms -- Enforcement and Removal Operations.
- 10
- I don't know if we can agree that the acronym for

for clearing those, and she assists in clearing a

lot of those. She's also available to provide

in-house counsel to any of the field office

going to apply or manage new policy changes.

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- Ο. That's no problem.
- 13
- Α. All the outside correspondence, both

that is ERO. It's less cumbersome to say.

- 14 Congressional and from anyone really who makes an
- 15
- inquiry related to ERO operations, I'm responsible
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- Α. She basically helps prepare my briefing

directors who have a question in terms of how we're

And Ms. Bowman, what are her

- book each day, helps with scheduling issues,
- preparation of documents for my signature.

responsibilities?

- Q. And I think you mentioned this before, but I wanted to ask just to get a little more detail. What are the responsibilities of the two deputy assistant directors who report to you?
- A. Just to kind of facilitate day-to-day operations. If the field office directors have immediate action questions or they have requests that require kind of some preparation before we actually present them to senior management, they're available to pull together the information that we need.

There are a number of what are called executive summaries we have to prepare just to brief upper management on, you know, either specific cases or the needs of the field office directors, and they pull all of that information together, format it in a standardized way, and basically prepare it for my review.

- Q. We spent some time talking about other individuals at ICE and their responsibilities. I wanted to ask: What are your responsibilities in your current position at ICE?
- A. Basically the oversight and management of the 24 field office directors and all of the operational elements that come into play in doing

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- Q. What do you mean by "operational elements?"
- A. We have to take very broad national policy and apply it to the uniqueness of each field office. Each of the field offices of course are dealing with different district court decisions and different circuit court decisions, and they kind of fine-tune how their standard operating procedures are applied.

A lot of times it requires discussion and modification and consultation with ICE, the Office of Principal Legal Advisor, to say, you know, "This is the large national concept but, based on the Ninth Circuit or the Fifth Circuit, how do we need to modify this to make it actionable within the precedent rulings of that circuit court or, in some cases, even at the district court level."

- Q. So when you mention the uniqueness of the various field offices, that uniqueness is related to the various laws and circuits that those field offices are located in?
  - A. Correct.
- Q. Are there any other aspects of the individual field offices that leads to any

uniqueness as you describe it?

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- A. Absolutely. Countless.
- Q. Can you describe some of those unique features?
- A. Some of the features are what state they're in. Many of the -- for instance, when we're charging a person that we believe to be removable, much of the way the Immigration and Nationality Act or the INA is structured is based on federal criminal violations, so we have to look at the state statutes, most of which are divisible, and how they actually fit into the matrix of how to charge the person, you know, if we're trying to use or predicate the removability on some kind of criminal violation or criminal conviction.

That varies not only with the state in which the person is currently residing but also the state in which the person was convicted, because not everyone appears in immigration court in the same state where their criminal conviction took place.

Also, because ERO line officers and support staff are bargaining unit employees, there's the application of the CBA as it relates to the national CBA, and then each field office also has local agreements, some of which are localized to the

individual offices and not just within the field
office. Some of the field offices are bound by
they're all bound by geography, but some of them are
simply, you know, geography as easy as a city like
San Diego or Los Angeles. I was the field office
director over in New Orleans and had five states, so
my considerations on how to work through issues in
five states was much different than someone who has
one city to manage.

I mean, it's hard to list all of them.

That's part of what we do every day is deal with the unique things. Guidance comes out in a very general sense, and how to fine-tune it to the environment in which it's being applied is kind of the hard part of it.

Q. So is it fair to say that each ICE field office has to deal with different laws and regulations?

MR. SILVIS: Object to the form.

MR. CARR: Strike that question.

BY MR. CARR:

Q. Let me clarify that a little bit. Is it fair to say that each ICE field office must take into consideration, when forming policies, the unique nature of its geographic location?

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- When they're crafting operating 1 Α. procedures, local operating procedures, yes, they 3 do.
- Have you held any other positions within 4 Ο. TCE?
  - Α. Yes.

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- What other positions have you held? Ο.
- Do you want me to start with INS or only Α. ICE?
- Please start with INS and, if it will Ο. help you, let's work from when you first started at INS through the present.
- Α. I started with INS as an immigration inspector, then a deportation officer, then a special agent. At the creation of ICE I was a special agent, then a senior special agent, then an assistant field office director, deputy field office director, and field office director before my current position as the assistant director.
- Were all of the positions that you just 0. listed located in the same field office?
- Α. With the exception of my current position, yes.
- 2.4 What field office were you located in Ο. from the time you started at INS up through the time 2.5

A. New Orleans.

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- Q. And would that be referred to as the New Orleans field office?
- A. Well, for INS it was the New Orleans district office. With the creation of ICE I was a special agent, so it was called SAC or special agent in charge, New Orleans. And then when I came back to ERO as the assistant field office director, then it would be the New Orleans field office. Generally speaking, "field office" is for ERO and "SAC" is for Homeland Security Investigations.
- Q. I would like to talk a little bit about the organization of ICE in general. Are there particular divisions of ICE that are responsible for the investigation of detainers?
  - A. I don't understand your question.
- Q. Let me rephrase. What divisions of ICE investigate detainers?
- A. I don't believe any investigate detainers.
- Q. Who at ICE investigates detainers?

  MR. SILVIS: Objection. Asked and answered.

25 BY MR. CARR:

- Q. Let me rephrase that. Who at ICE issues -- strike that. What divisions of ICE are responsible for issuing detainers?
- A. Both Homeland Security Investigations,
  HSI, and ERO.
  - Q. Homeland Security Investigations is a division of ICE?
    - A. Yes.

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- Q. In what context does Homeland Security Investigations issue detainers?
- A. I'm not sure. I don't know what their current operating procedures are.
  - Q. Are you responsible or do you oversee Homeland Security Investigations in your current role?
    - A. No, I do not.
    - Q. But you do oversee ERO.
- 18 A. Yes.
- Q. What sub-programs under ERO issue detainers?
  - A. There are several. The primary is through the Criminal Alien Program, but there's also Fugitive Operations, and Secure Communities for us has been assumed as a methodology under the Criminal Alien Program. I think that's still for many on the

- outside seen as a separate division, but it's no longer treated internally as a separate division.
  - Q. To be clear, Secure Communities is part of the Criminal Alien Program?
  - A. Correct.

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- Q. Has Secure Communities always been part of the Criminal Alien Program?
  - A. No.
- Q. When did Secure Communities become part of the Criminal Alien Program?
  - A. I believe it was in 2010.
- Q. And when did Secure Communities first come into existence?
  - A. I believe it was 2009.
- Q. So from 2009 to 2010 was Secure
  Communities a separate program in ICE?
- 17 A. Yes.
  - Q. Why did Secure Communities become part of the Criminal Alien Program at ICE?
  - A. Secure Communities is essentially a methodology. Once it was fully deployed there was no need to have a separate division, because the divisional structure dealt with the deployment and implementation of the program. Once fully deployed, it was merely a methodology for operating the

- 1 | Criminal Alien Program.
  - Q. Is Secure Communities the only methodology for operating the Criminal Alien Program?
- 5 A. No.

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- Q. What other methodologies are there for operating the Criminal Alien Program at ICE?
- A. Face-to-face interviews, what are commonly referred to as jail checks, where you're reviewing the booking logs from a facility.
- Q. Are there any other methodologies used by the Criminal Alien Program?
- A. Not in terms of methodology.

  Face-to-face interviews and jail checks were essentially how things were done before Secure Communities.
- Q. Did the Criminal Alien Program -- strike that. Is the Criminal Alien Program located in each of the individual field offices of ICE?
- A. Yes.
- Q. Who in each of the individual field offices oversees the Criminal Alien Program in the offices?
- A. The field office directors.
  - Q. Are you familiar with a division of ICE

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Certainly. Α.

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inaccurate.

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an individual?

haven't mentioned?

- 2.
- Ο. What divisions or programs are those?

mean, any immigration officer can, regardless of

under ICE that typically issue detainers that we

Fugitive Ops. Under what circumstances does

person they encounter ends up being charged

and/or assisting a local agency with the

criminally, whether that's county, city or federal

prosecution, they would lodge a detainer when the

person is booked in on those criminal charges.

charges, and they're either handling the prosecution

Within ERO, no.

Fugitive Ops issue detainers?

what their assigned duties are, so to say that it's

limited to one specific enforcement program would be

The Fugitive Operations Program and -- I

Are there any other enforcement programs

You mentioned Fugitive Operations or

If they're working in the field and the

How does Fugitive Ops typically encounter

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- They receive information. Α. They work up
- the information and develop a target pack. Once the

information has been vetted by a supervisor and
seems to be a viable target that meets our
priorities, then they proceed with locating and
arresting the individual.

- Q. Let's zoom out just a little bit about Fugitive Ops. What is the role that Fugitive Ops plays at ICE?
- A. The programmatic role is to identify and remove foreign persons against whom immigration judges have entered a final order of removal and they have either failed to surrender to ICE or failed to depart the country, as they indicated to the immigration judge.
- Q. And what is the difference between the role of Fugitive Ops and the Criminal Alien Program?
- A. Fugitive Operations is dealing with persons who are at large, not in an institution.

  The Criminal Alien Program is focusing on people who are in an institution, either pre-trail or serving their sentence.
- Q. So to be clear, the Criminal Alien

  Program, including Secure Communities, which is part

  of that program now, only deals with individuals who

  are currently incarcerated or held in detention.
  - A. Correct.

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1	Q.	Is the Criminal Alien Program primarily
2	responsible	e for the cancellation of detainers?
3		MR. SILVIS: Object to form.
4		BY MR. CARR:
5	Q.	Let me clarify that. Can the Criminal
6	Alien Prog	ram cancel detainers?
7	А.	Officers can.
8	Q.	Can officers within the Criminal Alien
9	Program ca	ncel detainers?
10	Α.	Yes.
11	Q.	Can officers within Fugitive Ops cancel
12	detainers?	
13	Α.	Yes.
14	Q.	Can officers who work for Secure
15	Communitie	s, which is part of the Criminal Alien
16	Program, c	ancel detainers?
17	Α.	Yes.
18	Q.	Can the LESC cancel detainers?
19	Α.	Officers at the LESC can cancel
20	detainers.	
21	Q.	Are there any other ICE divisions or
22	programs t	nat have the authority to cancel
23	detainers?	
24	Α.	Yes.
25	Q.	What divisions or programs are those?

1	A. Any immigration officer can cancel
2	detainers.
3	Q. Do any other ICE divisions or programs
4	typically cancel detainers?
5	MR. SILVIS: Object to the form.
6	BY MR. CARR:
7	Q. You may answer.
8	MR. SILVIS: Objection also to
9	foundation. You can answer if you can.
10	A. I'm sorry. Could you repeat it?
11	MR. CARR: Could you read the question
12	back, please?
13	(The record was read by the reporter.)
14	THE WITNESS: To my knowledge, no.
15	BY MR. CARR:
16	Q. Besides the Criminal Alien Program and
17	Fugitive Ops, are there any other divisions or
18	programs within ICE involved in the investigation of
19	individuals prior to issuing a detainer?
20	A. Yes.
21	Q. What programs or divisions are involved
22	in the investigation of individuals prior to issuing
23	a detainer?
24	A. Officers working on a non-detained docket
25	may, just because they're generally the ones who are

working. In an office setting when we go public
window, sometimes law enforcement simply comes up to
the public window and seeks assistance, not through
a formal mechanism, and so they may be involved in
assisting with an officer's investigation that may
result in a criminal charge and a criminal arrest
which may lead to a detainer.

And just because of expedience's sake they may follow up with a detainer, later informing a supervisor within the Criminal Alien Program division and their local office that a detainer has been lodged. But since any immigration officer can lodge a detainer, there are instances where that does happen.

- Q. You mentioned a non-detained docket. Is that correct?
  - A. Yes.
- Q. What do you mean by a non-detained docket?
- A. A non-detained docket are persons who are not in detention while they're going through immigration court or on appeal to the Board of Immigration Appeals, and nevertheless there is an officer who manages their case during that time.
  - Q. Who at ICE is responsible for the

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have the list memorized.

BY MR. CARR:

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Q.	You mentioned immigration officers. J	ust
for purpos	es of this deposition, is it easier to	
refer to t	nose officers at IEAs?	

- A. IEAs are one. Deportation officers would be another. Within ERO those are the primary officer core positions, and then the supervisory equivalent.
  - O. So is --

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- A. We could say IEAs and DOs.
- Q. Just so that we're on the same page, if I talk about immigration officers we'll understand we're speaking about those various categories that you just described?
- A. Sure, with the caveat that this is only within ERO. Within HSI there's a whole different group of people.
- Q. And to clarify, how many field offices are there within ICE?
  - A. 24.
- Q. And those field offices are all based on geographic limitations. Correct?
  - A. Geographic boundaries. Correct.
- Q. Do the various field offices issue detainers for individuals located outside of their geographic region?

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- Q. I'd like to move along and discuss some of the policies and policy documents related to detainers that ICE has promulgated. Does ICE follow uniform policies nationwide for the investigation of individuals prior to issuing a detainer against them?
  - A. Could you rephrase that?
- Q. Does ICE have a uniform national policy for the issuance of detainers?
  - A. Yes.
    - Q. And are those policies written down?
- 13 A. Yes.
- Q. What document contains those policies, or documents?
  - A. There's a guidance on the issuance of a detainer, a policy from Director Morton from 2012 on the issuance of detainers.
  - Q. Are there any unwritten policies followed nationwide for the issuance of detainers?
    - A. Not to my knowledge.
  - Q. Are there any other written policies related to the issuance of detainers that you did not just mention?
    - A. There are policies that were --

It would have only applied to actions and

Α.

Ο.

No.

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after a detainer is issued ICE determines it will

determination that ICE will not assume custody of an

alien and withdraw the detainer occur?

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- A. Any time prior to the expiration of the 48 hours.
  - Q. So that determination could happen after the 48 hour detention period was already triggered?
    - A. Yes, sir.

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- Q. Are there any national policies on continuing to investigate a detainer after its issuance but prior to the triggering of the 48 hour detention period?
  - A. To my knowledge, no.
- Q. To your knowledge, does any further investigation related to the detainer occur without the subject of the detainer or an advocate for them contacting ICE?
- A. It may. If the continuance of the detainer is predicated on an actual criminal conviction, it would continue to monitor the case through the court to ensure that the conviction is obtained before.
- Q. And that situation, that would be an individual who has a detainer issued against them based on charges, not a conviction?
  - A. Correct.
- Q. Is that the only instance in which further investigation will occur regarding the

detainer	without	the	subject	of	the	detainer
contactin	ng ICE?					

A. Generally, yes.

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- Q. Are there any policies or procedures in place at ICE to avoid issuing a detainer against someone who has previously had a detainer canceled?
  - A. To my knowledge, no.
- Q. Does ICE have any policies regarding the documentation of the cancellation of a detainer?
- A. I'd have to reference the most recent memorandum to see exactly how it's captured or captioned on the memo.
- Q. I'd like to refer you back to Exhibit 2, Section 4.6. I'll direct your attention to the language in the first part of the section where it says: Immigration officers shall take particular care when issuing a detainer against a lawful permanent resident (LPR), as some grounds of removability hinge on conviction.

Do you see that sentence?

- A. Yes, I do.
- Q. Is Section 4.6 currently in effect in Exhibit 2?
- A. The logic of that is covered in the director's new memorandum.

- Q. But is Section 4.6 of Exhibit 2 still in effect?

  MR. SILVIS: Objection. Asked and answered.
  - A. To my knowledge, the memorandum was superseded by the 2012 memorandum. This policy was superseded by the 2012 policy.

BY MR. CARR:

- Q. So your testimony is that Section 4.6 was superseded by the 2012 policy memorandum.
  - A. Correct.
- Q. But you believe that the logic of 4.6 is still in effect. Correct?
  - A. Yes.

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- Q. What does the phrase "shall take particular care" mean when issuing a detainer against a legal permanent resident?
- A. Because the charge of removability as a permanent resident most commonly is predicated on a criminal conviction, it has to be a conviction of a particularly serious crime for which there is a direct removability charge associated with that.

  "Particular care" means to ensure that the charge that is pending is a charge that, once convicted, would render the person removable.

1	Q. How does ICE ensure that the charge
2	against the LPR renders them removable?
3	A. In consultation with counsel.
4	Q. Are there any other methods for ensuring
5	that the charge renders the LPR removable?
6	A. All officers receive basic training as to
7	the kinds of crimes that would render a permanent
8	resident removable. But as we discussed previously,
9	with divisible statutes it is usually necessary to
10	consult with the office of chief counsel for
11	clarification on the specific state or federal
12	charge.
13	Q. Are there any other ways that officers
14	ensure that an LPR, that the charge against them
15	renders them removable when taking particular care?
16	MR. SILVIS: Object to the form.
17	BY MR. CARR:
18	Q. You may answer.
19	A. Can you repeat that?
20	MR. CARR: Can you read back the
21	question?
22	(The record was read by the reporter.)
23	THE WITNESS: To my knowledge, no.
24	BY MR. CARR:
25	Q. Is there a requirement in ICE policy that

- an ICE officer interview an LPR prior to issuing a detainer?
  - A. No.

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- Q. You mentioned consultation with counsel when investigating an LPR prior to issuing a detainer. Is an immigration officer always required to consult with counsel prior to issuing a detainer against an LPR?
- A. It's not a requirement. It's a best practice.
  - Q. And what do you mean by "best practice?"
- A. We're not attorneys. We're not trained to dissect the statute and marry it up with the actual letter of the INA or keep current with all of the INA decisions that may impact how individuals are charged, especially LPRs. Most commonly, we defer to chief counsel's office at the local level or the Office of Principal Legal Advisor at the headquarters level for that clarification.
- Q. But to be clear, there's no written policy requiring an immigration officer to consult with counsel prior to issuing a detainer against an LPR. Correct?
- A. Correct.
  - Q. And an immigration officer, if they

choose to	o foli	low the	best	prac	ctice	and	con	sult	wi	th
counsel,	what	counsel	do	they	conta	act p	per	polic	У	or
procedur	e?									

- A. It's not policy or procedure, but each field office has an associated office of chief counsel.
- Q. So the immigration officer would consult their local field office counsel office. Correct?
  - A. Correct.

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- Q. You also mentioned that all officers receive basic training regarding LPRs and removability. Is that correct?
  - A. Yes, sir.
  - O. What does that basic training consist of?
- A. It consists of a block of instruction on the actual removability charge, the application of those to persons who have been admitted, and LPRs would be a subgroup of that, and then how their criminal convictions would be applied to determining those removability charges in a very broad sense.
- Q. When does an immigration officer receive this training?
- MR. SILVIS: I just want to note an objection for the record here that Mr. Miller hasn't been designated specifically on the topic of

1	training, so to the extent that you're seeking
2	answers of ICE on specific training and what
3	training the officers receive, we would note that
4	objection.
5	MR. CARR: Your objection is noted. But
6	also for the record we'd like to state that we
7	believe that the training is part of the policies
8	and procedures followed by ICE, and we believe it's
9	relevant to topic one of the 30(b)(6) notice.
10	Could you please read back the last
11	question that I asked him prior to the objection?
12	(The record was read by the reporter.)
13	THE WITNESS: Generally at the beginning
14	of his or her employment by ICE.
15	BY MR. CARR:
16	Q. Does an immigration officer receive any
17	training after the beginning of their employment?
18	A. Yes.
19	Q. How frequently does an immigration
20	officer receive training following the start of
21	their employment?
22	MR. SILVIS: Object to foundation.
23	A. There are annual training requirements.
24	It's reoccurring throughout their career.

BY MR. CARR:

1	Q. Are those annual training requirements a
2	nationwide policy?
3	MR. SILVIS: Object to foundation.
4	A. I'm not sure if they're policy or exactly
5	how they're captioned, but there are mandatory
6	training requirements for all officers.
7	BY MR. CARR:
8	Q. Are those mandatory training requirements
9	for immigration officers included in a written
10	document?
11	MR. SILVIS: Same objection.
12	A. I believe so.
13	BY MR. CARR:
14	Q. What document are those training
15	requirements contained in?
16	MR. SILVIS: Same objection.
17	A. I'm not sure.
18	MR. CARR: Counsel, for the record, we'd
19	request production of documents describing the
20	procedures for training that are nationwide
21	procedures, and we'll serve a written request for
22	that on you.
23	MR. SILVIS: We'll await that request.
24	BY MR. CARR:
25	Q. Going back to the initial training we

objection means that it is outside the scope of the

30(b)(6).

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	_ sige _ 10
1	A. They receive training in immigration law,
2	firearms, defensive tactics and physical training.
3	BY MR. CARR:
4	Q. Are there any documents that describe the
5	training that immigration officers receive when they
6	go to Brunswick, Georgia?
7	MR. SILVIS: Object to foundation.
8	BY MR. CARR:
9	Q. You may answer.
10	A. Yes.
11	Q. To your knowledge, what documents
12	describe the training that they receive in
13	Brunswick, Georgia?
14	A. The general training is outlined on our
15	website.
16	Q. Are there any other specific documents
17	that you can recall that are used in the training?
18	A. Used in the training, yes. There's
19	course related documents, a syllabus, a training
20	schedule.
21	MR. CARR: Again, for the record,
22	counsel, we'd note that we'd request production of
23	those training materials that are used in Brunswick,
24	Georgia, including any syllabi, worksheets, anything

related to the training.

	Page 46
1	MR. SILVIS: We'll await a written
2	request.
3	BY MR. CARR:
4	Q. And then we also discussed the annual
5	training that immigration officers received. What
6	is the content of that annual training? Strike that
7	question. Let me clarify it. Are there any
8	policies governing the content of that annual
9	training?
10	MR. SILVIS: I'd like to note that we'll
11	make a standing objection to any training questions
12	just to simplify things.
13	MR. CARR: Your objection is noted, and
14	that's fine.
15	A. I can't speak to the training and
16	development. There's a whole separate section that
17	handles the training and development. In terms of
18	the creation of the training and how the training is
19	modified year to year, that's not an operational
20	consideration. We're kind of the end user of that.
21	There's a separate division that creates all of the
22	training.
23	BY MR. CARR:

Q. What is the name of the division that creates all of the training?

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- 1 A. There's a training and development unit.
  - Q. And that training and development unit is part of ICE?
    - A. Yes.

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- Q. Who is in charge of the training and development unit, to your knowledge?
  - A. Charles DeVita.
- Q. And the training unit, is that a nationwide unit? Does it provide training policies and procedures for the entire country?
- A. Yes.
  - Q. And in regards to the annual training, to your knowledge do immigration officers receive updates regarding immigration and citizenship law as part of that training?
    - A. Yes.
  - Q. And do they receive updates on immigration and citizenship law particular to their geographic region as part of that training?
  - A. I can't speak to what each chief counsel does at his or her office location.
  - Q. You just mentioned the office of the chief counsel at each location. Is that office of chief counsel at each location who conducts the annual training?

A. On law related matters, ye
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- Q. I want to go back and talk a little bit more about issuing detainers against legal permanent residents. What is the policy given to immigration officers for determining whether an individual is a legal permanent resident?
- A. The policy is just to determine the individual's immigration history. It's not limited to legal permanent residents.
- Q. Are there any policy documents describing what an immigration officer should do to determine whether an individual is a legal permanent resident?

  MR. SILVIS: Object. Asked and answered.
- A. Again, it's part of the database checks to determine the person's individual immigration history. It's not limited to the outcome of that.

  BY MR. CARR:
- Q. So there's no specific checklist just for determining legal permanent residency status?
  - A. To my knowledge, no.
- Q. What national policies must be followed in order for an immigration officer to determine whether a conviction is a removable offense for a legal permanent resident?
  - A. To my knowledge, there is no policy

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Q. I know we've strayed away from the exhibit for a while, but I'll direct you back to Exhibit 2. We're still on the same page, page 2, marked as DHS 37. I'll direct you again to Section 4.6 that we were discussing previously. In the last sentence it says in part: Immigration officers should exercise such authority judiciously and seek advice of counsel for guidance if the LPR has not been convicted of a removable offense.

Can an immigration officer issue a detainer against an LPR who has not been convicted of a criminal offense but only charged?

- A. Yes.
- Q. In what instances can an immigration officer, per policy, issue a detainer against an LPR who has not been convicted of a removable offense but only charged?
- A. If he or she believes that that charge, if convicted, would result in substantiating the grounds of removability against the LPR.
- Q. So a detainer may be issued against an LPR who has been charged with a crime but not yet convicted if the conviction would result in removability?

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1	A. Correct.
2	Q. And perhaps I should clarify and clean up
3	my last question just so that we're clear on this.
4	An immigration officer may issue a detainer against
5	an LPR who has been charged but not convicted with a
6	removable offense.
7	MR. SILVIS: Object to the form.
8	A. It wouldn't be based upon the
9	removability offense is something that we determine.
L 0	They would lodge a detainer based on the criminal
L1	charge.
L2	BY MR. CARR:
L 3	Q. So an immigration officer could issue a
L 4	detainer against an LPR charged with a criminal
L 5	offense that, if convicted, would render them
L6	removable?
L7	A. Yes.
L 8	MR. SILVIS: I just want to note it's
L 9	been about a little over an hour. Do you mind if we
20	take five minutes?
21	MR. CARR: That's fine. This is actually
22	a good stopping point.
23	(Recess.)

I wanted to ask another question

BY MR. CARR:

Q.

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regarding legal permanent residents before we move
on. Under ICE policy, can a detainer be issued
against an LPR with no prior removable offenses who
is only charged but not convicted with a removable
offense?

- A. What do you mean by "removable offense?"
- Q. By "removable offense," any offense that would be sufficient to remove an LPR from the country.
- A. If they're charged with a crime that, if convicted, would render them removable, yes.
- Q. Even in the instance of an LPR who has no prior record of offenses that would render them removable?
  - A. Yes.

16 (Miller Exhibit No. 3

17 was marked for identification.)

## BY MR. CARR:

Q. Mr. Miller, I've handed you what's been marked Exhibit 3. It's been Bates stamped DHS 000112 through DHS 000114. It's a memorandum with the subject line of Civil Immigration Enforcement Guidance on the Use of Detainers in the Federal, State, Local and Tribal Criminal Justice Systems. It's dated December 21, 2012. Please take a moment

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Would the Chicago AOR be free to

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15 16 17 18 19 Detainers, Policy No. 10074.1, and otherwise 20 supplements the remaining sections of that same 21 quidance. 2.2 Do you see that sentence, Mr. Miller?

- Α. Yes.
- 2.4 When that sentence refers to the August Ο. 2010 Interim Guidance on Detainers document, is that 2.5

1		THE	WITNESS:	I'd	have	to	read	Section
2	4.2 of	the pri	or docume	nt.				

## BY MR. CARR:

- Q. Do you have Exhibit 2 in front of you,
  Mr. Miller?
- MR. SILVIS: I'll object to the extent that the document speaks for itself. Exhibit No. 3 speaks for itself.
- A. The instructions contained in the section captioned National Detainer Guidance would replace Section 4.2.

## BY MR. CARR:

- Q. What part of Exhibit 3 supersedes Section 4.5 in the August 2010 policy that was in Exhibit 2?
- A. There are different components within the 2012 guidance that would relate to Section 4.5.
- Q. Can you please identify the different components of Exhibit 3 that would relate to 4.5 of Exhibit 2?
- A. Superseding 4.5, where it would suggest or direct ICE officers to timely assume custody of certain classes of aliens, the 2012 directs ICE officers to ensure -- I'm sorry. The beginning of the last sentence on the first page under the caption Background, it says that the guidance will

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ensure the agency's use of detainers in the criminal justice system uniformly applies to principles set forth in the June 2010 memorandum and is consistent with the agency's enforcement policies.

Furthermore, under the section Revised

Detainer Form, where it says that the changes to the form will make it easy for officers and agents to document the immigration enforcement priority and prosecutorial discretion analysis that they have completed leading to the issuance of the detainer.

And then finally, the section captioned Prosecutorial Discretion, especially where it says that it does not require a detainer in each case, and that all ICE officers, agents and attorneys will continue to evaluate the merits of each case based on the June 2011 memorandum, the title listed thereon.

- Q. Thank you.
- A. You're welcome.
- Q. Looking at the entirety of Exhibit 3, does Exhibit 3 provide any instructions on the procedures an immigration officer must follow to establish a reason to believe that an individual is subject to ICE detention for removal or removal proceedings?

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that do provide instruction on how an immigration officer should document how he or she establishes a reason to believe that an individual is subject to ICE detention for removal or removal proceedings?

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Α. No.

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Are there any nationwide worksheets or Ο.

checklists	that	ICE	disse	eminates	rega	arding	g how	an
immigration	n off	icer	shoul	d determ	nine	that	an	
individual	is no	ot a	U.S.	citizen?	?			

A. No.

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- Q. Are there any nationwide worksheets or checklists that ICE disseminates regarding how an immigration officer should determine that an individual is not an LPR?
  - A. No.
- Q. And just to clarify, when I use the acronym "LPR" I'm referring to legal permanent resident. Do you understand that?
  - A. Yes, sir.
- Q. I know we get into the jargon sometimes. I know you and I understand it, but I want to make sure the transcript has that clear. Are there any ICE worksheets or checklists for an immigration officer to go through to determine if an LPR's conviction satisfies a ground for removal?
  - A. No.
- Q. In Exhibit 3 is there any instruction on which a subject must be interviewed prior to the issuance of a detainer?
- 24 A. No.
  - Q. Are there any national policies on when a

1	subject	must be	interviewed	prior	to	the	issuance	οf
2	a detai:	ner?						

A. No.

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- Q. Are there any national scripts or worksheets describing what must be asked in an interview of a subject if an immigration officer chooses to interview a subject before issuing a detainer?
  - A. No.
- Q. Are there any national policies regarding the documentation of an interview prior to issuing a detainer?
  - A. No.
- Q. Are there any policies regarding where the investigation made prior to the issuance of a detainer must be documented?
- A. No.
- Q. Does Exhibit 3 put forth any policies requiring the subject of a detainer to be a flight risk prior to issuing a detainer?
- MR. SILVIS: Objection. The document speaks for itself.
- BY MR. CARR:
- Q. You may answer.
- 25 A. No, it does not.

Q. Are there any policies requiring that the									
subject of a detainer be a flight risk prior to the									
issuance of a detainer?									
A. No.									
Q. Does Exhibit 3 have any policy									
requirements that require the subject of a detainer									
to be likely to escape before an ICE officer could									
obtain an arrest warrant?									
MR. SILVIS: Objection, asked and									
answered, and the document speaks for itself.									
BY MR. CARR:									
Q. You may answer.									
A. No.									
Q. Are there any ICE policies that require									
the subject of a detainer to be likely to escape									
before the ICE officer could obtain an arrest									
warrant before issuing a detainer?									
A. Could you repeat that again?									
Q. That was very complicated, and I									
apologize. Let me rephrase that to make it clear.									

- A. No.
  - Q. Does the policy in Exhibit 3 change how

Are there any ICE policies that require the subject

of a detainer to be likely to escape before the ICE

officer can obtain an arrest warrant?

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	Page 61
1	an immigration officer is instructed to establish a
2	reason to believe an individual is subject to
3	removal from the prior policy in Exhibit 2?
4	MR. SILVIS: Object to the form.
5	A. Can you repeat that?
6	BY MR. CARR: Can you read the question
7	back, please?
8	(The record was read by the reporter.)
9	THE WITNESS: No, it does not.
10	BY MR. CARR:
11	Q. Since the issuance of the new policy in
12	Exhibit 3 have the procedures for issuing a detainer
13	changed?
14	A. Yes.
15	Q. How have the procedures for issuing a
16	detainer changed since the issuance of the policy in
17	Exhibit 3?
18	A. In addition to having reason to believe

- A. In addition to having reason to believe the individual is subject to removal, the officer issuing the detainer also has to indicate a secondary criteria that parallels that the subject of the detainer meets one of our enforcement priorities.
- Q. Under the prior policy in Exhibit 2, was an immigration officer not required to consider the

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1	secondary	criteria	that y	you ju	ıst m	ent	ioned?
2	А.	Thev we	re not	requi	ired	to (	docume:

- Α. They were not required to document it.
- Ο. My question was just a little bit different.

MR. CARR: Can you read it back, please? (The record was read by the reporter.) MR. SILVIS: Object to the form.

Α. Correct.

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BY MR. CARR:

- So the immigration officer was not Ο. required to consider the secondary criteria under the prior policy in Exhibit 2?
  - Α. Correct.
- Under the policy in Exhibit 3, an immigration officer is still required to determine that an individual is not a U.S. citizen prior to issuing the detainer. Correct?
  - Α. Correct.
- And the policy in Exhibit 3 does not contain any instructions on how an officer should determine an individual is a U.S. citizen. Is that correct?
- MR. SILVIS: Objection. The document speaks for itself.
  - Could you say that again?

Are there any other ICE policies that

Ο.

describe the policie	s or	procedures	for how	an				
immigration officer	is to	determine	whether	an	LPR			
is subject to removal?								

A. No.

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- Q. Is there any other ICE policy on how an immigration officer should establish a reason to believe that the subject of a detainer is removable?
  - A. No.
- Q. I'd like to direct you to page 2 of Exhibit 3, under the subsection National Detainer Guidance. The first full paragraph there reads:

Consistent with ICE's civil enforcement priorities, and, absent extraordinary circumstances, ICE agents and officers should issue a detainer in the federal, state, local or tribal criminal justice systems against an individual only where, one, they have reason to believe the individual is an alien subject to removal from the United States, and two, one or more of the following conditions apply.

Do you see that paragraph, Mr. Miller?

- A. Yes, I do.
- Q. And you see the two numbered conditions, correct, one and two?
- A. Yes.
  - Q. Should a detainer only be issued if both

1	conditions	one and two are met?
2	Α.	Absent extraordinary circumstances, yes.
3	Q.	What would those extraordinary

circumstances be?

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MR. SILVIS: Object to foundation.

A. I believe that they are outlined in a footnote in the director's enforcement priorities guidelines. If you'll allow me to reference that, I can read you the footnote, if you'd like.

MR. CARR: Let's go off the record for just a second.

(Discussion off the record.)

BY MR. CARR:

- Q. Mr. Miller, you were just explaining what the extraordinary circumstances would be. Could you please explain what those extraordinary circumstances would be?
- A. Some of the extraordinary circumstances outlined by the director include an individual who's a suspected terrorist, a known gang member or the subject of an outstanding felony arrest warrant, or the detainer is issued in furtherance of an ongoing felony, criminal or national security investigation.
- Q. And those particular categories are listed in footnote 4 of Exhibit 3. Is that correct?

1 A. Yes, sir.

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- Q. Are those extraordinary circumstances rare?
  - A. Yes, they are.
    - Q. Under the paragraph that we just read there's a series of bullet points. Correct?
      - A. Yes, sir.
    - Q. And can I refer to those bullet points as enforcement priorities? Would that be accurate?
- 10 A. I think the enforcement priorities are outlined in a separate document.
  - Q. Well, why don't we just refer to those at the bullet points, then?
- 14 A. Okay.
  - Q. Do the listed circumstances under the bullet points create grounds for removal in every individual case?
  - A. If the person is convicted, yes.
  - Q. Now, you said "if the person is convicted." For example, if an individual who is an LPR was charged with a misdemeanor offense as under bullet point three, would that individual be subject to removal?
- A. Charged with a misdemeanor, generally speaking, no.

Q.	In	the	pol	icy	memo	, the	cur	rent ]	poli	су
memo, Exhil	bit	3, a	are	ther	re ar	ny ins	cruc	tions	on	how
to ensure	that	a	deta	iner	is	prope	cly :	serve	d on	an
individual	suk	ject	t to	the	e det	ainer	?			

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- Q. Are there any other policy documents, any other ICE policy documents, that provide instruction on how to ensure that a detainer is properly served on an individual subject to a detainer?
  - A. No.
- Q. Does Exhibit 3 provide any instruction on how ICE field offices or other ICE entities should handle challenges to a detainer?
  - A. No.
- Q. Are there any other policy documents providing instruction on how ICE field offices or any other ICE entity should handle any challenges to a detainer?
- A. Yes.
  - Q. What documents?
- A. There is a policy directive on the handling of claims to U.S. citizenship by field offices.
- Q. Is that policy directive regarding handling claims to U.S. citizenship solely used in

	the	context	of	challenges	to	detainers?
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A. No.

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- Q. Under what circumstances is that policy directive on handling claims to U.S. citizenship used?
- A. It's used for persons who are subject to field arrest, persons who are already in detention and may be in removal proceedings, and then of course challenges to detainers.
- Q. So there are a variety of different circumstances in which that policy directive on handling claims to U.S. citizenship comes into play.
  - A. Yes, sir.
- Q. Does the policy directive on handling claims to U.S. citizenship contain any specific reference to challenges to detainers?
  - A. No.
- Q. Does the policy directive on handling claims to U.S. citizenship mention detainers at all?
  - A. No.
- MR. CARR: Counsel, we would request that we receive a copy of that policy directive on handling claims to U.S. citizenship, unless it's publicly available, in which case we'd appreciate it

You may answer.

Q.

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- Q. Now, you mentioned earlier that in certain circumstances ICE will continue to investigate a detainer after its issuance for someone who is charged but not convicted. Is that correct?
  - A. Correct.
  - Q. How is that investigation conducted?
- A. It will vary from office to office, the nuances of it, but essentially it's staying in contact with the district attorney's office to track the case.
- Q. So there's no national uniform policy on continuing to investigate in that circumstance?
- A. No.
- Q. And any policies or procedures would be developed at the local field office level. Is that correct?
- A. Correct.
- Q. And just to be clear, there's no written policy on the procedures that ICE has to follow after the issuance of a detainer in that circumstance.
- A. Correct.
- Q. Does an ICE agent have to do anything to

confirm	thei	ir 1	reason	to	beli	ieve	the	suk	ject	of	the	
detainer	is	rer	novable	ai	Eter	they	iss	sue	the	deta	ainer	. ?

- A. I'm sorry. Could you say that again?
- Q. Does an ICE agent have to do anything to confirm their reason to believe the subject of the detainer is removable after they issue the detainer?
  - A. No.

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- Q. Are there any policies regarding following a detainer up with an administrative warrant prior to ICE assuming physical custody?
  - A. No.
- Q. Are there any policies regarding following a detainer up with a notice to appear prior to ICE assuming physical custody of the subject?
  - A. No.
- Q. Is an immigration officer required to issue an administrative warrant prior to ICE assuming physical custody of the subject of a detainer?
  - A. No.
- Q. Is an immigration officer required to issue a notice to appear prior to ICE assuming physical custody of the subject of a detainer?
  - A. No.

- Q. In what circumstances would ICE start an investigation into cancelling a detainer?
- A. Most commonly, if the subject of the detainer or someone acting on their behalf contacted us with additional information that wasn't known at the time the detainer was issued.
- Q. And there's no requirement that the subject of a detainer receive a copy of the detainer after it's issued. Correct?
  - A. Correct.

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- Q. You just testified that ICE starts an investigation into cancelling a detainer when they're contacted by the subject or someone acting on their behalf. What kind of information does ICE attempt to obtain after being contacted by the subject or someone acting on their behalf?
- A. That would depend on the reason they were contacted.
- Q. Are there any specific written instructions for the kinds of information that ICE should obtain after being contacted by a subject or someone acting on their behalf?
- A. Again, it would depend on the claim that was being made.
  - Q. Is there any particular written guidance

for any type of claim being made?

A. Yes.

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- Q. What written guidance is there?
- A. Again, that memorandum that I spoke about earlier, when it's a claim to U.S. citizenship that outlines how the ERO and the local chief counsel should review any evidence submitted by the subject and weigh that against their claim to citizenship and then reach a conclusion.
- Q. What information must ICE receive from a subject or someone acting on their behalf in order to start an investigation into cancelling a detainer?
- A. The individual or someone acting on their behalf would just have to make that oral attestation to citizenship in that instance.
- Q. And would the investigation into cancelling a detainer only occur if the individual makes a claim to U.S. citizenship?
  - A. No.
- Q. In what other circumstances would the investigation start?
- A. Any time that they question the validity of the detainer they would look into whatever those circumstances are. I can't speak for every jail in

- the United States, but it's very common that people feel that they shouldn't have a detainer lodged against them. Depending on what the basis of that is, they review whether or not the detainer should remain in place or be lifted.
- Q. Is there any instance in which ICE would not start an investigation after receiving a claim that a detainer was improperly issued?
  - A. To my knowledge, no.
- Q. So if ICE receives a claim from a subject or someone acting on their behalf that the detainer was improperly issued, ICE will always start an investigation?
  - A. To my knowledge, yes.
- Q. I'd like to direct you back to Exhibit 3, to page 3 of that document which is marked as DHS 114. I'll direct you to the section entitled Revised Detainer Form. Is this section referring to the December 2012 revision of the I-247 form?
  - A. Yes.
- Q. And we will look at that in a little bit, but for now I want to keep looking at Exhibit 3.

  The second sentence of Exhibit 3 under the Revised Detainer Form section states: The revised detainer form, which should be used in all cases once it is

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1	paragraphs on the same page of Exhibit 3 to the
2	subsection entitled Six Month Review. That
3	paragraph reads:

ICE field office directors, chief counsel, and special agents in charge should closely evaluate the implementation and effect of this guidance in their respective jurisdictions for a period of six months from the date of this memorandum. Based on the results of this evaluation, ICE will consider whether modifications, if any, are needed.

Is that correct?

A. Yes.

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- O. Who is conducting this six month review?
- 15 A. Within ERO the individual field office directors are.
  - Q. What is the purpose of the six month review?
  - A. To ensure that the form itself is clear to the officers and that they're using it effectively and correctly.
  - Q. And when you refer to "the form," you're referring to the current version of the I-247 form?
  - A. Yes, sir.
    - O. When will the six month review be

into effect has the number of detainers issued

nationally changed?

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- Q. Would it be possible to obtain the information as to whether the total number of detainers issued nationally has changed since Exhibit 3 went into effect?
  - A. Yes.
- Q. How would one obtain the information on the number of detainers issued nationally since Exhibit 3 came into effect?
- A. We have an entire division on law enforcement statistics. They're the repository for all of our statistical information and pulling information out of our web based enforcement system that creates the detainers. They would be able to provide that information.
  - O. And what is the name of that division?
- A. LESA. And within the LESA the Statistical Tracking Unit, the STU, actually does the data pulls.
- Q. To your knowledge, have there been any internal ICE communications regarding an increase or decrease in numbers of detainers since Exhibit 3 came into effect?
- A. To my knowledge, no.
  - MR. CARR: Let's go off the record for

	Page 79
1	just a second.
2	(Discussion off the record.)
3	(Miller Exhibit No. 4
4	was marked for identification.)
5	BY MR. CARR:
6	Q. Mr. Miller, I'm handing you what's been
7	marked as Exhibit 4. It's a document dated November
8	19th, 2009. It's a memorandum with the subject of
9	Superseding Guidance on Reporting and Investigating
10	Claims to United States Citizenship. We don't
11	believe this document was produced in this
12	litigation, but it is publicly available on the ICE
13	website.
14	Mr. Miller, take a moment, please, to
15	review Exhibit 4, and let me know when you're ready.
16	Mr. Miller, do you recognize Exhibit 4?
17	A. Yes, I do.
18	Q. What is Exhibit 4?
19	A. It is guidance from Director Morton on
20	how field officer directors and special agents in
21	charge and chief counsels should handle claims to
22	U.S. citizenship.
23	Q. Is Exhibit 4 a true and correct copy of
24	the document you just described?
25	A. Yes.

1	Q. The policies described in Exhibit 4, are
2	they applicable in the context of detainers?
3	A. Yes.
4	Q. And are the policies described in Exhibit
5	4 still in effect for ICE?
6	A. Yes.
7	Q. And the policies in Exhibit 4 have not
8	been superseded by any document. Correct?
9	A. Correct.
LO	Q. Would an immigration officer take this
11	memorandum under consideration prior to issuing an
12	immigration detainer?
13	A. If the information was available, yes.
L4	Q. And when you say "if the information was
15	available," what information are you referring to?
16	A. If there was information to suggest that
L7	the person who they were considering to issue the
18	detainer on, if there was information available at
19	that moment that the person was in fact a U.S.
20	citizen.
21	Q. And when you say "that moment," when were
22	you referring to?
23	A. When they're conducting their
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investigation prior to the issuance of the

immigration detainer.

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1	Q. Would an immigration officer be required
2	to take this memorandum under consideration prior to
3	issuing an immigration detainer if there is some
4	indication that the subject is a U.S. citizen?
5	A. Yes.
6	Q. I'd like to direct you to the second full
7	paragraph. Halfway down this paragraph there's a
8	sentence that starts: As a matter of law, ICE
9	cannot assert its civil immigration enforcement
10	authority to arrest and/or detain a U.S. citizen,
11	abbreviated USC.
12	Do you see that?
13	A. Yes, I do.
14	Q. Do you understand that statement to also
15	apply to the issuance of detainers?
16	A. Yes, I do.
17	Q. As a matter of law, ICE cannot issue a
18	detainer against a U.S. citizen. Correct?
19	A. Correct.
20	MR. SILVIS: Object to the extent it
21	calls for a legal conclusion.
22	BY MR. CARR:
23	Q. You can answer.
24	A If the information is known was

What do you mean by "if the information

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- A. If the person conducting the investigation knows that the person is or has reached the conclusion that the person is a U.S. citizen.
- Q. So if the individual immigration officer conducting the investigation does not know that the subject of the detainer is a U.S. citizen, they could issue a detainer against a U.S. citizen?
- A. If the information that they have before them suggests that the person is removable from the United States, yes.
- Q. Does Exhibit 4 provide any instruction, provide any step-by-step instruction on how an immigration officer must determine whether an individual is a U.S. citizen?
- MR. SILVIS: I'm going to object to the form. It's a little vague.
- A. I don't think these are step-by-step instructions; just general guidance on how to assess the claim and perform the investigation.

#### BY MR. CARR:

Q. Is an immigration officer required to determine that an individual is not a U.S. citizen before issuing a detainer?

- A. To the best of their knowledge, yes.
- Q. And does the Exhibit 4 memorandum apply to the determination that an immigration officer must make as to whether the subject is a U.S. citizen or not?
  - A. Can you say that again?
- Q. When making the determination as to whether an individual is a United States citizen before issuing a detainer, do the instructions and guidance in Exhibit 4 apply?
- A. Yes.

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12 (Miller Exhibit No. 5

was marked for identification.)

## BY MR. CARR:

Q. Mr. Miller, you've been handed what's been marked as Exhibit 5. It's a document that is Bates stamped DHS 000074 through DHS 000109. It's a document with the title The Law of Arrest, Search, and Seizure for Immigration Officers. Please take a moment to review that document, Mr. Miller. It is rather lengthy, so I will refer you to specific portions of this document as we go through. You don't need to review every single page at this point in time, but please let me know if you'd like some time to review.

- 1 A. I'm familiar with the document.
- Q. Do you recognize Exhibit 5, Mr. Miller?
- 3 A. Yes, I do.

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- 4 Q. And what is Exhibit 5?
- A. It's a Department of Justice document that was provided to immigration officers during the INS days.
  - Q. Is Exhibit 5 still provided to immigration officers at ICE?
  - A. I'm not aware. I don't know what documents they get at the academy. I went to the academy in 1996, and I can't really speak to what's issued today.
    - Q. And when you refer to "the academy," what are you referring to?
    - A. FLETC, the Federal Law Enforcement
      Training Center in Brunswick, Georgia, commonly
      referred to as "FLETC" or "the academy" by people
      who went there for basic training.
  - Q. So you received Exhibit 5 as part of your original basic training for INS?
    - A. Yes.
- Q. Are the policies in Exhibit 5 still in effect?
  - A. Some are. I mean, there are several

- contained herein. Some may have been addressed by any of the DHS component agencies separately and some may have been adopted by ICE from INS. We'd have to go item by item. I don't know everything that's contained in here verbatim.
- Q. Well, let's look at a specific section.

  I'm going to direct you to page -- it's VII-2, which is on DHS 98. I apologize. Can you please flip back one page? I'd like to start on page VII-1, which is on DHS 97. I apologize for the confusion.

  It's Chapter VII relating to detainers. Do you see where I'm at, Mr. Miller?
  - A. Yes, I do.
- Q. Are the policies in Chapter VII titled Detainers currently in effect?
- MR. SILVIS: I'll object to the form of the question to the extent it's suggesting this is a policy document.
- A. In order to answer that I'd need to see the CFR that predates the current CFR. As you guys are aware, this was issued in 1993, which was a different set. Title 8 CFR was different, and this references 8 CFR 242.2. I'm assuming that was prior to the '96 issuance, so in order to answer that I'd need to actually review that document.

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#### BY MR. CARR:

- Q. So we're looking at Chapter VII,
  Detainers, in Exhibit 5. The only portions that
  would no longer be in effect would be those that
  reference older CFR provisions. Is that correct?
- A. No, that's not what I said. I said in order to answer your question I would have to look at the CFR as it was captioned in 1993 to be able to say whether or not that remains in effect today. As we all know, the core of the immigration law, the Immigration and Nationality Act, changed in 1996, and we're talking about documents that existed in 1993.
- Q. Thank you for that clarification. I appreciate it. To the extent that the CFR provisions have not changed in substance, would these policies still be in effect in Exhibit 5?

  MR. SILVIS: Object to the form, and also foundation.
- A. The current detainer policy is the 2012 guidance and not the 1993 guidance.

# BY MR. CARR:

- Q. Would the 2012 policy memo supersede Chapter VII of Exhibit 5?
  - A. I'd have to review that to see if it's

spec	ific	call	Ly cap	pt:	ioned	as	sı	ıpeı	seding	it.	Do	you
want	me	to	take	a	minut	e ·	to	do	that?			

- Q. Actually, if you would refer back to Exhibit 3. Does Exhibit 3 specifically note that it supersedes Exhibit 5 or any part of Exhibit 5?
  - A. No. It does not supersede it.
- Q. Referring back to Exhibit 5, I'd like to flip to the second page of Chapter VII which is Bates stamped DHS 98, and it's page VII-2. There's one paragraph in the top left-hand corner. Do you see where I'm referring to, Mr. Miller?
  - A. Yes.

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Q. About halfway through that paragraph it states: A detainer placed under this subsection is an arrest which must be supported by probable cause.

Does that sentence that I just read still apply to the current issuance of detainers?

MR. SILVIS: Object to the extent that it seeks a legal conclusion.

A. Let me read the entire paragraph rather than just one sentence.

BY MR. CARR:

Q. Mr. Miller, I'm sorry to interrupt, but please let me know when you've finished reading the paragraph, and I'll rephrase the question going

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- A. I've finished.
  - Q. You've reviewed that paragraph,
- 4 Mr. Miller?
- 5 A. Yes.
- Q. The paragraph on page VII-2 of Exhibit 5, does it still apply to the current issuance of detainers?
  - A. Based on my reading of this paragraph and my reading of Exhibit 3, I would say no.
  - Q. Is there any part of the paragraph on page VII-2 that still applies to the current issuance of detainers?
  - A. Again, it's difficult for me to answer that because this is referencing the CFR from 1993, which I have not reviewed. Both in footnote 200 and in the text itself it's referring to the CFR from 1993.
  - Q. And I'll refer you back to the sentence I mentioned earlier, where it says that a detainer placed under this subsection is an arrest which must be supported by probable cause. Do you see that sentence, Mr. Miller?
- 24 A. Yes, I do.
- Q. Is a detainer issued today still required

1	to	be	supported	bv	probable	cause?

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MR. SILVIS: Object to the extent that it seeks a legal conclusion.

#### BY MR. CARR:

- O. You can answer.
- A. No. The current guidance is a reason to believe.
- Q. And to your understanding, is a reason to believe different than probable cause?
  - A. To my understanding, yes.
- Q. What is the difference between a reason to believe and probable cause?
- MR. SILVIS: Objection to the extent it seeks a legal conclusion.

#### BY MR. CARR:

- Q. You may answer.
- A. I think "reason to believe," based on the information the individual officer has before him or her at the time they're reaching their conclusion, is that it's more likely than not that the person is foreign born and has grounds of removability from the United States, either currently or based on the conviction for which they're charged, a conviction associated with the charge that has been levied against them, as opposed to probable cause, which I

think	would	require	а	higher	level	of	review	οf
excul	patory	informat	ii	on.				

Q. I'll direct you to the next sentence in that same paragraph on page VII-2, where it says: These detainers should be followed by an order to show cause.

Did I read that correctly?

A. Yes.

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- Q. Currently are detainers still required to be followed by an order to show cause or the current version of that document?
  - A. No.
- Q. And the current version of an order to show cause would be a notice to appear. Is that correct?
  - A. Correct.
- Q. And I'll also direct you to the next sentence that starts: Since it is difficult to establish that these aliens are likely to abscond before a warrant can be obtained to support an arrest without warrant under Section 287(a)(2) of the Act, a warrant of arrest should be issued and served upon the alien.

Do you see that, Mr. Miller?

A. Yes, I do.

1	Q. Does current ICE policy require a warrant
2	of arrest to be issued and served upon an alien
3	subject to a detainer?
4	A. No.
5	MR. SILVIS: Objection. Asked and
6	answered.
7	BY MR. CARR:
8	Q. Are there any current ICE policies
9	recommending that a warrant of arrest should be
LO	issued and served upon the subject of a detainer?
L1	A. State that again.
L 2	MR. CARR: Could you please read that
L 3	back?
L <b>4</b>	(The record was read by the reporter.)
L 5	THE WITNESS: Let me review Exhibit 3 for
L 6	the exact verbiage. I'll look at Exhibit 2 as well.
L 7	Exhibit 2, Section 4.3 directs the person issuing
L 8	the detainer to attach either the warrant or warrant
L 9	of arrest, warrant of removal or the removal order
20	unless impractical.
21	MR. CARR: Could you read back that
22	response?
23	(The record was read by the reporter.)
24	BY MR. CARR:
25	Q. Mr. Miller, Section 4.3 of Exhibit 2 does

	lage 72
1	not state that a warrant of arrest should be issued
2	and served upon the subject of a detainer. Correct?
3	A. Correct.
4	Q. And to be clear, Exhibit 5 states that a
5	warrant of arrest should be issued and served upon
6	the alien. Correct?
7	A. That's what the document says, yes.
8	Q. And currently should a warrant of arrest
9	be issued and served upon the subject of a detainer?
10	MR. SILVIS: Object to the form.
11	A. No.
12	BY MR. CARR:
13	Q. Do ICE officers typically issue a notice
14	to appear and an arrest warrant when they issue a
15	detainer against a subject?
16	MR. SILVIS: Object to the form.
17	A. No.
18	BY MR. CARR:
19	Q. Is there any national policy that an
20	immigration officer is required to issue a notice to
21	appear or an arrest warrant to the subject of a
22	detainer?
23	MR. SILVIS: Objection. Asked and
24	answered.

A.

No.

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1 When was the INS Special Agent Field 0. Manual issued? I don't know. 3 Α. When was Exhibit 6 issued, if you're 4 Ο. 5 aware? 6 Α. I'm not aware. 7 Is Exhibit 6 currently effective? Ο. To my knowledge, no. 8 Α. 9 So any policies or procedures outlined in Ο. Exhibit 6 are not currently in use by ICE 10 immigration officers? 11 12 MR. SILVIS: Object to the form. 13 Α. To my knowledge, no. 14 BY MR. CARR: 15 Ο. Is there any reason why an immigration 16 officer would refer to Exhibit 6 currently when 17 issuing a detainer? 18 Α. To my knowledge, no. 19 Let me ask you to flip the page of Ο. 20 Exhibit 6 to the second page marked DHS 162. are several bullet points at the top of that page, 21 2.2 and I'd direct you to the second bullet point where it says: Check one of the four action blocks 23 2.4 following the data blocks indicating the type of

service action pending in the case.

I know we're taking that a little bit out
of context, and I wanted to bring that back a little
bit. When this document, Exhibit 6, refers to one
of the four action blocks following the data blocks,
is that referring to the check boxes at the top of
the detainer form?

- A. Do you know which detainer form this is referring to? I'm sorry to answer your question with a question but, as you're aware, there's more than one issue of the detainer.
- Q. To make this clear, are you aware of which detainer form the policies and procedures in Exhibit 6 would apply to?
  - A. No.
- Q. We're going to put away this document for the time being. Other than the documents we've looked at so far today, Exhibits 2 through 6, are there any other policies regarding the issuance of detainers in force for ICE between August of 2010 and the present?
  - A. No.
- Q. We might be able to clear up what we were just discussing with our next exhibit, which we'll mark as Exhibit 7.

(Miller Exhibit No. 7

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- Q. And when you refer to the guidance issued by the director, you're referring to Exhibit 3 that we looked at earlier. Is that correct?
  - A. Yes, sir.
- Q. Was there any change in ICE procedure regarding the issuance of detainers after the revision of the detainer form in December 2012?
  - A. Yes.
- Q. And were those changes in procedure included in Exhibit 3?
  - A. Yes, they were.
  - Q. Were there any other documents that described changes in procedures for the new detainer form besides Exhibit 3?
  - A. On the national level, not to my knowledge.
  - Q. When you say "on the national level," were there changes at the field office level?
  - A. I'm not aware of what happened in all of the 24 field offices, but during my preparation counsel did provide me with a standard operating procedure for the LESC. I'm not sure when that was issued, whether it was based on this detainer or the 2011, but I know that that was an operating

procedure that was initiated after the iteration of
one of those two, and I don't have a copy with me so
I can't really say.

- Q. I believe we'll look at that document later, but I'd like to stick with this document for right now. At the top of Exhibit 7, underneath where it says, "The U.S. Department of Homeland Security has taken the following action related to the person identified above currently in your custody," there are four large check boxes. Do you see those?
  - A. Yes, I do.
- Q. When an ICE immigration officer issues a detainer are they instructed to check only one of those four boxes?
  - A. No.
- Q. Can an immigration officer check more than one of the four boxes?
- A. Yes.

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- Q. And I'd like to direct you to what I'm going to call the sub boxes under the top box. Do you understand what I'm referring to?
  - A. Yes.
- Q. There are several sub check boxes under the "determine if there's a reason to believe" large

check box.	I'd speci	fically	like to	direc	ct you	to
the check l	box marked	"other,	specifie	ed."	Do you	see
that?						

A. Yes, sir.

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- Q. What is the purpose of the "other" check box?
- A. The purpose of the "other" check box is, as we discussed previously, and I'll refer you to Exhibit 3 on page DHS 000113 in footnote 4, those would be one of the extraordinary circumstances or other public safety threats as captioned in Exhibit 3. And if you were going to predicate the issuance of the detainer on one of those, it would be to be captioned hereon.
- Q. And would those extraordinary circumstances be the only reason an immigration officer could check the "other" box?

MR. SILVIS: Objection. Foundation.

A. I guess I can't speak to the infinite number of possibilities, but most commonly those would be the reasons.

#### BY MR. CARR:

Q. An immigration officer could check the "other" box for a reason besides the extraordinary circumstances you described. Correct?

1	A. Those were the ones that were provided to
2	us by the director as guidance, but certainly in the
3	world of international terrorism and criminality
4	it's hard to say definitively that there wouldn't be
5	other categories that could arise. For example,
6	what we saw in Boston, that was unforeseen, but
7	nevertheless detainers were issued, so it's hard to
8	say what unfolds before us. The guidance in
9	footnote 4 was provided as general categories for
10	those persons that clearly pose a public safety risk
11	that we most commonly interact with.
12	Q. Could an immigration officer issue a
13	detainer with only the "other" check box marked for
14	a reason not covered by the categories listed in

- a reason not covered by the categories listed in footnote 4 of Exhibit 3?
  - Α. I'm sorry. Could you repeat that again? MR. CARR: Can you read that back? (The record was read by the reporter.) THE WITNESS: Yes.

BY MR. CARR:

- And to the best of your knowledge, can Ο. you specify any of those circumstances in which an immigration officer could issue a detainer?
- No, I can't. As I said previously, those Α. were general categories that were offered as

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guidance, but I wouldn't preclude the existence of other things that weren't known to the director at the time that this was issued in 2012.

- Q. And those other issues would be subject to the discretion of an immigration officer?
  - A. Correct.

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Q. Is a detainer still valid if the only box checked is the "other" box?

MR. SILVIS: Object to the extent that it calls for a legal conclusion.

A. They would have to check the initial box as directed in Exhibit 3, the initial box that says "determine that there is reason to believe that the individual is an alien subject to removal from the United States," and then check the "other" box and specify what the "other" category is.

## BY MR. CARR:

- Q. And to clarify, on the current detainer form, Exhibit 7, an immigration officer is required to check the large box that states "determine that there is a reason to believe," and is also required to check at least one of the sub boxes?
  - A. That is correct.
- Q. If the only sub box checked is the "other" sub box, would that detainer still be

1	enforceable?

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- MR. SILVIS: Objection. Foundation. I'd also object to the extent that it calls for a legal conclusion.
  - A. Could you rephrase that or clarify that?

    BY MR. CARR:
- Q. Certainly. If the top large check box is checked off and the only sub check box that's checked is "other," is the detainer still valid?
  - A. Yes.
- Q. Could the circumstance where there is an initiation of an investigation into a subject's removability qualify under the "other" sub check box?
  - MR. SILVIS: Object to the form.
- A. Provided the investigation comports with one of the criteria laid out in the director's memorandum, yes.

## BY MR. CARR:

- Q. And the criteria laid out in the director's memorandum that you're referring to, what are those?
  - A. Do you want me to read them?
- Q. You don't need them to read them, but --
  - A. Referencing the pending criminal charges

or	one	of	the	crit	ceria	outlined	in	footr	note	4 د	on
pag	e 1	13.	Ιf	the	inves	stigation	is	tied	to	one	of
tho	se	eler	ments	s, th	nen ye	es.					

- Q. And you're referring to Exhibit 3?
- A. Yes. Exhibit 3, page 113.
- Q. Referring back to Exhibit 7 and the sub check boxes, what degree of certainty does an immigration officer have to have before checking those boxes?
- A. They have to have reason to believe that one of those sub boxes, in addition to the element of removability, exists.
- Q. Do they have to confirm that the conditions they check are met?
  - A. Yes.
- Q. Is it enough for an immigration officer to have a reasonable suspicion that one of the subcategories, the sub check boxes, have been met?

  MR. SILVIS: I'll object to the extent that it calls for a legal conclusion. I'll object
- 21 also to the form.
  - A. Based on the information they reviewed in reaching their conclusion to issue the detainer, they would have to have a reason to believe that one of those things existed. Since many of these

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criteria would be derived from electronic databases, they would be basing their conclusions on the information that was available to them as entered into that data system.

### BY MR. CARR:

- Q. Does ICE initiate removal proceedings if it is later determined that the subject of a detainer did not meet one of the enforcement priorities?
- A. They have the discretion to do so, but the current guidelines on prosecutorial discretion would suggest that their resources be used elsewhere.
- Q. Is it national policy for all ICE offices to use only the current detainer form, Exhibit 7?
  - A. Within ERO, yes.
- Q. Can an ICE immigration officer use a prior detainer form currently?
  - A. By policy, no.
- Q. If an ICE agent issues a detainer today using an old form, not Exhibit 7, would that old detainer still be effective?
- MR. SILVIS: Objection to the extent that it calls for a legal conclusion. Also, the term "effective" is a bit vague and ambiguous.

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	rage 103
1	BY MR. CARR:
2	Q. You can answer.
3	A. According to the policy it would not.
4	Q. Does ICE still treat old detainer forms
5	issued prior to the version in Exhibit 7 as
6	effective?
7	A. Yes.
8	Q. Why has ICE not reviewed all detainers
9	issued on the old forms since the revision in
10	Exhibit 7?
11	MR. SILVIS: Object to foundation.
12	A. Within ERO it was just determined that
13	there were too many and that, at the time they came
14	to our attention in terms of the detainer being
15	activated, we would do a prosecutorial discretion
16	review at that time.
17	MR. CARR: Could you read back that
18	response?
19	(The record was read by the reporter.)
20	BY MR. CARR:
21	Q. When you say "at the time they came to
22	our attention," are you referring to the time that
23	the detainer's 48 hour period became effective?
24	A. Yes.

So ICE chose to wait until the old

Q.

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1	detainer	forms	were	activated	before	reviewing	their
2	sufficier	ncy.	Is tha	at correct:	?		

- MR. SILVIS: Objection to form.
- A. No.

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BY MR. CARR:

- Q. ICE did not review any detainer form, any old detainer form issued prior to the revision in Exhibit 7. Correct?
  - A. It wasn't a policy to do so, no.
- Q. If an ICE agent has probable cause to believe that an individual's removable, why is there no policy requiring them to also issue an administrative warrant?

MR. SILVIS: Objection to form.

A. That's a theoretical question. I don't know theoretically why that -- we have warrantless arrest authority so, generally speaking, the detainer is issued prior to the arrest, and the determination of the actual arrest and how to charge the individual is made once all the information about the individual is known to us.

BY MR. CARR:

Q. If an immigration officer issues a detainer based on their reason to believe that an individual is removable, why is there no requirement

1	for	them	to	also	issue	an	administrative	warrant?

- A. It isn't a requirement. Again, it's theoretical speculation. It's not covered by the policy, and I don't know why.
- Q. Would an immigration officer who has a reason to believe that an individual's removable pursuant to the issue of a detainer also be able to issue an administrative warrant?
- A. The officer would not be able to issue the warrant. The supervisor would have to issue the warrant.
- Q. What is the particular job title or description of someone who has the ability to issue an administrative warrant at ICE?
- A. The first line supervisor would be a supervisory detention and deportation officer.
  - Q. That would be an SDDO. Is that correct?
  - A. Yes, sir.
- Q. Are there any limitations on ICE's warrantless arrest authority?
- MR. SILVIS: Object to the extent that it calls for a legal conclusion.
- A. Relating to administrative violations of Title 8, that would be the limitation.

BY MR. CARR:

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- Q. I'll direct you back to Exhibit 7, down to a check box towards the very bottom. This is after the "it is requested that you" section. Do you see that?
  - A. Yes, sir.
- Q. The first check box states that this request derives from federal regulation 8 CFR Section 287.7. Is that correct?
  - A. Yes.

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- Q. Does the current version of the detainer form, Exhibit 7, derive from federal regulation 8
  CFR Section 287.7?
  - A. Yes.
- Q. And let's move down a couple more check boxes to the next to last one, where it states "consider this request for detainer operative only upon the subject's conviction." Do you see that check box, sir?
  - A. Correct.
- Q. In what circumstances would the "consider this request for detainer operative only upon the subject's conviction" be used?
- A. Instances where the individual has some kind of immigration status and they would only be subject to removal proceedings if they were

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1	convicted	oi a	crime.

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- Q. Would that include legal permanent residents?
  - A. Generally speaking, yes.
- Q. So that check box is usually applied only to legal permanent residents?
- A. There's lots of different kinds of legal immigration status, and permanent residency is one of those.
- Q. Would you say that the majority of the time that box is checked is for a detainer issued against a legal permanent resident?

MR. SILVIS: Object to foundation.

A. Are you asking me to speculate? I'd say it's probably more common for non-immigrants, legal non-immigrants.

## BY MR. CARR:

- Q. Is the request to "consider this request for detainer operative only upon the subject's conviction" followed by local law enforcement agencies?
  - MR. SILVIS: Object to foundation.
- A. To my knowledge, yes.
- 24 BY MR. CARR:
  - Q. Is there any requirement that the request

	Page 110
1	to "consider this request for a detainer operative
2	only upon the subject's conviction" be followed by
3	local law enforcement agencies?
4	A. No.
5	(Miller Exhibit No. 8
б	was marked for identification.)
7	BY MR. CARR:
8	Q. Mr. Miller, you've been handed what's
9	been marked as Exhibit No. 8, which is Bates stamped
10	DHS 000115, entitled Immigration Detainer, Notice of
11	Action. Please review the document and let me know
12	when you're ready.
13	A. I'm ready.
14	Q. Do you recognize Exhibit 8, Mr. Miller?
15	A. Yes, I do.
16	Q. What is Exhibit 8?
17	A. It's an older iteration of an immigration
18	detainer Form I-247.
19	Q. And when did Exhibit 8 first become
20	effective?
21	A. This document would have been in August
22	of 2010.
23	Q. And is Exhibit 8 a true and correct copy
24	of the immigration detainer that became effective in

August of 2010?

effective as of December 2011?

Yes, sir.

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1	Q. And was Exhibit 9 in effect until the
2	most recent revision of the detainer form?
3	A. Correct.
4	Q. I'd like to direct your attention to the
5	top check box on Exhibit 9. That top check box
6	reads: Initiated an investigation to determine
7	whether this person is subject to removal from the
8	United States.
9	Is that correct?
L O	A. Yes, sir.
L1	Q. And I'm going to ask you to do a little
L 2	comparing. Is that check box the same as the top
L 3	check box on Exhibit 8?
L <b>4</b>	A. Essentially. They changed the syntax of
L 5	the sentence.
L 6	Q. So the wording is different on the top
L 7	check box between Exhibit 8 and Exhibit 9. Correct?
L 8	A. Correct.
L 9	Q. Is the substance of the top check box on
20	Exhibit 8 and Exhibit 9 any different?
21	A. No.
22	Q. At the time the detainers in Exhibit 8
23	and Exhibit 9 were effective and the top check box

investigation, was any follow-up ever done after the

was checked regarding the initiation of an

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investigation has been determined, whereas in

- Exhibit 7 it's a requirement that there's reason to believe the person is actually removable from the United States and another one of the enforcement criteria apply.
  - Q. Did an immigration officer issuing a detainer, either Exhibit 8 or Exhibit 9, have to have a reason to believe that an individual was removable?
    - A. Yes.

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- Q. So whatever detainer form we're looking at, whether it be Exhibit 7, 8 or 9, an immigration officer issuing one of those detainers would have had to have a reason to believe that the subject of the detainer was removable. Correct?
  - A. Correct.
- Q. Did the procedures required to determine a reason to believe change between Exhibits 7, 8 or 9?
  - A. No.
- Q. So the same procedures used to determine whether that top check box should be marked have not changed between Exhibits 7, 8 and 9. Correct?
  - A. They have not.
- MR. CARR: Let's go off the record for a second.

It's called the EID, and I believe that

Α.

stands for the electronic information database.

- Q. What does ICE use the statistics it collects on detainers for?
  - A. Largely to respond to inquiries.
- Q. What do you mean by "respond to inquiries?"
- A. We get several inquiries from firms like yours or other groups that want to look at kind of aggregate measures of the detainers. At times we get requests from members of Congress that want to know whether within their state -- it's very difficult for us to break it down to their congressional district because our geographic lines don't necessarily mirror theirs, but we usually provide the information at the state level.
- Q. And when you're talking about those inquiries, would those inquiries be pursuant to Freedom of Information Act requests?
  - A. Some, yes.
    - Q. And some would be pursuant to litigation?
- A. Yes, sir.
  - Q. Besides Freedom of Information Act requests and litigation, are there any other types of inquiries you get from non-governmental sources?
    - A. Not usually. They're usually Freedom of

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Information Act or pursuant to litigation.

- Q. Does ICE keep statistics on how many detainers are issued with each particular check box on the form checked?
- A. To my knowledge, that's retrievable for

  -- I believe it was the 2011 iteration. The 2012
  iteration, when it was initially issued the sub
  boxes as we're calling them were not active in our
  system, so it required the officer to print the form
  and then do the sub box by hand. At the high level
  I know that change has been made in terms of the
  project management. I don't know whether it's been
  fielded yet or not. But in terms of culling
  statistics for the sub boxes, that wouldn't be
  available yet.
- Q. So ICE has statistics on how many of the large check boxes are checked but not the sub check boxes on the current detainer form. Correct?
  - A. I believe so, yes.
- Q. And the statistics on which check boxes are checked are kept in that same database, the EID?
  - A. Yes, sir.
- Q. And is it possible to generate a report with the details of how many detainers are issued with each particular check box checked?

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- 1 A. I believe so, yes.
  - Q. I want to move on and talk about performance evaluations and the policies and procedures for immigration officers. Does ICE require its agents to reach certain quotas of issued detainers?
    - A. No.
  - Q. Are the numbers of detainers that an ICE agent issues any part of their job evaluation?
  - A. No.

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- Q. Do canceled detainers factor into an individual ICE agent's job evaluation?
  - A. No.
  - Q. Are there any specific national performance standards for ICE agents related to the issuance of detainers?
- 17 A. No.
  - Q. So there's no formal grading system for ICE agents related to detainer issuance?
- 20 A. No.
- Q. What oversight exists at ICE for individual immigration officers' detainer issuance practices?
- A. A review of the work that they do would be accomplished at the local level, and I guess that

- would vary from supervisor to supervisor, the discussions they have with their subordinates, if there seems to be a pattern of detainers that were either incorrectly issued or incompletely issued.
- Q. Are there any national policies regarding oversight of individual officers' issuance of detainers?
- A. No, other than to hold them to the standards laid out in the director's memorandum.
- Q. And by the director's memorandum you're referring to what document?
  - A. Exhibit 3.
- Q. Thank you. You mentioned that the oversight of individual immigration officers is left to the local level at ICE.
  - A. Correct.
- Q. And it would be the individual officers' direct supervisor who would be overseeing their issuance of detainers?
  - A. Yes, sir.
- Q. We talked about training a little bit earlier -- and counsel, if you want to maintain your standing objection to the training questions it's understood; I'd just note that for the record -- but I want to ask a few more questions regarding

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1	training.	Is	there	any	training	regarding	grounds
2	for removak	oili	ty for	r ICE	agents?		

MR. SILVIS: I would note, too, at this point that any answers he would give about training would be Mr. Miller's recollection based on his own personal experience versus the official answers.

## BY MR. CARR:

- Q. Is there any training for ICE agents who issue detainers regarding the grounds for removability?
  - A. Yes.

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- Q. What is that training?
- A. They receive a basic block of instruction on what the removability charges are and the kinds of evidence you would need to substantiate those removability charges.
- Q. And that training on the grounds for removability is done at the beginning of an ICE agent's employment?
  - A. Yes.
- Q. And is it done after the beginning of their employment?
  - A. I'm sorry. Could you rephrase that?
- Q. Does the training continue after they're first employed by ICE?

Α.	Yes	s. The	re's continu	ued d	on-the-job	
training	that	occurs	throughout	the	individual's	
career as	s a l:	ine off:	icer.			

- Q. And how frequently does an ICE agent receive further training regarding grounds for removability?
- A. To my knowledge, there's no formal schedule. Many offices work on developing training programs at the local level to work with their office of chief counsel, especially for any changes in state law or circuit court law that impacts that particular AOR or the offices within an AOR. That would vary widely across the country.
- Q. Does anyone at the national level of ICE oversee the training of ICE agents?
  - A. Yes.
  - Q. Who would that person be?
- A. Charles DeVita. I don't know his actual title, but he is over ICE training.
  - Q. Mr. DeVita, does he report to you?
- A. I'm not sure within which of the three programmatic areas his office resides. Within ICE there's three programmatic areas. I'm drawing a blank on what M&A stands for, but basically management and administration, the support division.

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- HSI, Homeland Security Investigations is within ERO, and training is within M&A.
  - Q. And the division or program that Mr. DeVita leads up, what is the name of that program?
  - A. I believe it's management administration.

    I'm sorry. He's in charge of national training. I

    believe it's the training development unit.
  - Q. Do ICE agents who issue detainers receive training regarding determining U.S. citizenship?
    - A. Yes.

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- Q. Is it the same training that we just discussed regarding grounds for removability?
  - A. There's a separate block on citizenship.
- Q. To be clear, the training for ICE agents regarding the determination of U.S. citizenship, does it take place at the same time as the training for grounds for removability?
  - A. Yes.
- Q. Is there any separate training that takes place at a different time for ICE agents regarding the determination of U.S. citizenship?
- A. There are subsequent trainings conducted by the office of chief counsel, but again, it's localized across the country.
  - Q. And when you refer to the office of chief

- counsel, you're referring to counsel offices in each of the individual field offices?
  - A. Yes, sir.
- Q. Do ICE agents who issue detainers receive training regarding legal permanent residents?
  - A. Yes.

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- Q. When do ICE agents receive that training regarding legal permanent residents?
- A. During their basic training at the Federal Law Enforcement Training Center.
- Q. And after their basic training do they receive any subsequent training regarding legal permanent residents?
- A. To my knowledge, there's no subsequent block of instruction just on legal permanent residents.
- Q. Is there any subsequent block of instruction regarding legal permanent residents and conditions for their removability?
- A. Yes. That would be part of the ongoing training relating to removability.
- Q. And regarding the training we just discussed for removability, determination of legal citizenship and legal permanent residents, are there any documents that describe that training?

- A. Since that's administered locally I
  really can't speak with any certainty that they
  exist. That's something that would vary, again,
  from field office to field office to chief counsel's
  office to chief counsel's office on how they
  document their training.
  - Q. Are there certain written documents regarding training related to the basic training that all ICE agents receive?
  - A. Yes.

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- Q. So ICE agents when they first start their employment at ICE receive basic training. Correct?
  - A. Yes.
- Q. And they receive documents related to grounds of removability at that time. Correct?
  - A. Yes, sir.
- Q. And they receive documents concerning
  U.S. citizenship at that time. Correct?
- 19 A. Yes, sir.
  - Q. And they receive documents regarding training for legal permanent residents at that time.
- A. Yes, sir.
- Q. And after basic training at the beginning of an ICE agent's employment, all subsequent

training takes place at the local level. Is that correct?

- A. On those topics, yes.
- Q. Are there any other topics where training takes place on a national level related to detainers?
  - A. No.

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- Q. I'd like to move on and talk about the notice that's provided to the subject of a detainer regarding the detainer. Does the current detainer policy document indicate anywhere that an issuing agent should request that an LEA provide notice of the detainer to the subject of the detainer?
  - A. Are you referring to Exhibit 3?
- Q. If you would like to refer to Exhibit 3 to refresh your recollection, be my guest.
- A. No. It doesn't require them to indicate that.
- Q. So under the current policy an ICE agent is not required to request that an LEA provide notice of the detainer to the subject?
  - A. It is not captioned on the policy.
- Q. Maybe for the sake of ease I'll ask you to refer back to Exhibit 2, which is the 2010 detainer policy. Does the 2010 detainer policy

- captured in Exhibit 2 indicate anywhere that an agent issuing a detainer should request that an LEA provide notice of the detainer to the subject of the detainer?
  - A. No, it doesn't.

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- Q. And I apologize for making you flip through documents, sir, but I'll direct you to Exhibit 8, which is the detainer form that was effective as of August 2010. Exhibit 8 does not have a check box requesting that the LEA provide the detainer to the subject. Correct?
  - A. Correct.
- Q. So at the time that this form was in use neither ICE's policy nor the form discuss notifying the subject of a detainer. Correct?

MR. SILVIS: Object to the form.

BY MR. CARR:

- Q. You may answer.
- A. Correct.
- Q. And I'll ask you to pull up Exhibit 9 again. Exhibit 9 does contain a check box that states "provide a copy to the subject of this detainer." Correct?
- A. Yes.
  - Q. And please flip to Exhibit 7, which is

the December 2012 current detainer form. Exhibit 7,
the current detainer form, also includes a check box
to provide a copy to the subject of the detainer.

Correct?

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- A. Yes, it does.
- Q. Does ICE always check this box when issuing a detainer currently?
  - A. To my knowledge, yes.
  - Q. Is that a written policy?
- A. No. I can say that for Exhibit 9 the system was auto-populated. Our ENFORCE system from which the detainer was issued, that field was auto-populated and could not be unchecked, and I don't know for certain on Exhibit 7 whether that still is the case. As I stated previously, we've had some technology issues with making the modifications within ENFORCE to issue Exhibit 7. I'm told at a high level that those have been corrected.
- Q. And we discussed earlier the statistics that ICE keeps. Would it be possible for ICE to keep track of the number of detainers that have the "provide a copy" box checked on the current detainer form?
  - A. I don't know that for certain. I would

1	have to see if that's a field. Again, if it's one
2	that's being I know on this informational only
3	form it wasn't generated from ENFORCE, so if it's an
4	auto-populated form it wouldn't be something that's
5	searchable. If it's something that's left to the
6	officer's discretion, then yes, it's something that
7	could be queried. I just don't know enough about
8	the actual statistical fields that are available for
9	retrieval.

- Q. So if the "provide a copy" box was required to be checked and could not be unchecked by an agent there would be no way to track statistically how because they would all be checked. Right?
- A. At the time of printing they would all be checked. Correct.
- Q. Are ICE agents able to issue detainers without being able to put them into the ENFORCE system?
  - A. By policy, no.
- Q. Do ICE agents ever issue detainers without putting them into the ENFORCE system?

  MR. SILVIS: Objection. Foundation.
- A. To my knowledge, they don't.

  BY MR. CARR:

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	Q.	So I	CE as	gents	do	not	issue	handwritten	or
hand	filled	out	deta	ainer	for	ms o	current	ly.	

- MR. SILVIS: Objection. Foundation.
- A. ERO officers by policy are not supposed to issue handwritten.

## BY MR. CARR:

- Q. Referring to that check box again that says "provide a copy to the subject of this detainer," that check box is only a request to the LEA. Correct?
- A. Yes, sir.

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- Q. There's no requirement even with that box checked for the LEA to provide a copy to the subject of the detainer. Correct?
  - A. Correct.
- Q. Does ICE have any policies to ensure that local jails provide detainees with a copy of their detainers?
- A. No.
- Q. Does ICE have any national policies for following up with an LEA regarding compliance with that check box, the request to provide a subject with a copy of the detainer?
- 24 A. No.
  - Q. Does ICE have any national policies for

following up with the subject of the detainer to determine if he or she was served with a copy of the detainer?

A. No.

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- Q. Does ICE have any national policies regarding contacting the subject of a detainer after the issuance of a detainer but before the 48 hour detention period starts?
  - A. No.
- Q. Are there any local policies, to your knowledge, regarding following up with an LEA about compliance with the request to provide a copy?
  - A. No.
- Q. Are there any local policies, to your knowledge, regarding following up with the subject of the detainer to determine if they were served?
  - A. No.
- Q. Are there any local policies, to your knowledge, regarding contacting the subject of the detainer after the detainer is issued but before the 48 hour detention period goes into effect?
  - A. No.

MR. KISOR: May I ask a question? When you were referencing local policies my understanding is you were talking about local ICE policies, not

next to last page and it's not numbered. It would

be page 17. It's titled Verification and starts

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- 1 | with "I, Philip T. Miller."
  - A. Yes.

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- Q. And you are the Philip T. Miller listed on this page. Correct?
- 5 A. Yes.
  - Q. And that is your signature on this page?
- 7 A. Yes, it is.
  - Q. And you verified interrogatory response number six. Correct?
- 10 A. Yes.
- Q. Let's take a look at interrogatory
  response number six. It starts on page 7 of Exhibit
- MR. SILVIS: Could we go off the record for one second?
- MR. CARR: Certainly.
- 17 (Recess.)
- 18 BY MR. CARR:
- 19 I would like you to go ahead and flip Ο. 20 over to page 8 of Exhibit 10, Mr. Miller. Here 21 there's a list of different methods by which an 2.2 individual can challenge the detainer issued against Is it your understanding that this is a list 23 them. 2.4 of the methods by which an individual may challenge 2.5 a detainer?

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- Q. Are there any additional methods for challenging a detainer that are not listed on this interrogatory response?
  - A. Yes.

s.

- Q. What are those methods?
- A. Writing directly to the field office director.
  - Q. Would writing to the field office director fall under "individuals may also contact the ICE ERO field office that issued the detainer via telephone or mail?"
  - A. You're absolutely correct. I thought it was on here.
  - Q. Are there any other methods that you're aware of for challenging the detainer that are not listed in this interrogatory response?
    - A. No, sir.
  - Q. I want to talk about the first method listed here. That's towards the top of page 8, where it says: Individuals may contact the ICE Law Enforcement Support Center if they believe they have U.S. citizenship or are the victim of a crime.

Do you see that, Mr. Miller?

A. Yes, I do.

- 1 Q. The Law Enforcement Support Center is the 2 LESC. Correct?
  - A. Yes.

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- Q. And the number listed there is the number for the ICE LESC. Correct?
  - A. Yes, sir.
- Q. I don't believe we actually covered this specifically earlier. What is the ICE Law Enforcement Support Center?
- A. It's an office in Burlington, Vermont that is there to support -- it was originally conceived of to support law enforcement agencies that needed assistance with foreign born persons that were in their custody. It was also used by our officers to help vet information from suspects, to either confirm their legal status or see if they were known to the agency.

Since the issuance of the 2011 detainer guidance, it's also been used as a point of intake for information from persons against whom we've lodged detainers or people calling on their behalf to make us aware of information on whether they're a victim of a crime or witness to a crime or that they are a U.S. citizen.

Q. And the LESC has only been an intake

- 1 | center for those calls since 2011. Is that correct?
- A. I believe so, yes.

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- Q. When specifically in 2011 did LESC start to operate the hotline identified in the interrogatory response?
- A. I don't have the specific date, but I believe it was in basically the same time frame as the issuance of the 2011 guidance.
- Q. How many people work for the ICE Law Enforcement Support Center?
- A. I don't know.
  - Q. How many people work for the hotline at the ICE Law Enforcement Support Center?
- 14 A. I don't know.
  - Q. And when I refer to "the hotline" I'm referring to the phone number contained in the interrogatory response. Does that make sense?
    - A. I understand. Yes, sir.
- Q. Are the employees who work for the LESC hotline contractors?
- 21 A. Some are contractors and some are 22 officers. Correct.
- Q. And so some of the employees who work for the hotline are also ICE officers?
  - A. Correct.

- Q. Do the individuals who work for the hotline, the LESC hotline, work solely for the hotline?
  - A. I don't know.

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- O. Who would know?
- A. The gentleman who's the director of the LESC is Corey Price.
  - Q. And is he located in Burlington, Vermont?
  - A. Yes, sir.
- Q. Is the LESC hotline staffed by anyone who has the authority to issue or cancel detainers?
- A. It's my understanding that there are officers that are available to review. Only the officers can issue or cancel, and there are officers on site that get the information provided by the technicians and make a determination on whether or not to issue or to cancel or not cancel a detainer.
- Q. So incoming calls are answered by technicians. Correct?
  - A. Yes.
- Q. And those technicians don't have the authority to issue or cancel detainers. Is that correct?
- A. That is correct.
- Q. Does someone who calls the LESC hotline

- have the opportunity to speak to someone who has the authority to issue or cancel detainers?
  - A. I don't know.
  - Q. The phone number in the interrogatory response is listed on the current detainer form.

    Correct?
- 7 A. Yes.

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- Q. And it's listed on pages 2 and 3 of the current detainer form. Correct?
- 10 A. Exhibit 7?
- 11 Q. Yes, Exhibit 7.
- 12 A. That's correct.
- Q. Is there any way for ICE to confirm that the subject of a detainer receives pages 2 and 3 of the detainer form?
- 16 A. No.
- Q. The LESC hotline number is only for individuals who believe they're a U.S. citizen or the victim of a crime. Correct?
  - A. Correct.
    - Q. The number is not intended for legal permanent residents?
- A. To my knowledge, no.
- Q. And the detainer form, Exhibit 7, the current detainer form does not indicate that someone

- who is a legal permanent resident may call the LESC hotline if they believe the detainer was inappropriately issued?
  - A. It does not say so.
  - Q. How many calls has the LESC detainer hotline received?
    - A. I don't know.

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- Q. Is there someone who would know how many calls are received by the LESC hotline?
- A. I would imagine either Corey Price or -I don't know if they keep statistics on that within
  the Statistical Tracking Unit.
- Q. So you're not aware if statistics are kept regarding how many calls the LESC detainer hotline receives?
  - A. I don't know personally, no.
- Q. Is it policy for every call received by the LESC detainer hotline to be documented?
- A. I'd have to reference the LESC's standard operating procedures. Those were provided to me by counsel, but I don't have them memorized.
- Q. How long does it take to resolve the status of a detainer after someone calls the LESC hotline?
- MR. SILVIS: Objection. Foundation.

- A. I don't think there's a standard timeline. It would depend on what information was provided and how long the investigation took.
- Q. Is the LESC hotline staffed 24 hours a day?
- 6 A. To my knowledge, yes.
- Q. Is it staffed by individuals who speak
  Spanish?
- 9 A. I don't know.
- 10 Q. And would that information be known by
- 11 Mr. Price?
- 12 A. Yes, sir.
- 13 Q. Is it staffed by individuals who speak
- 14 French?
- 15 A. I don't know.
- Q. And would that information be known by
- 17 Mr. Price?
- 18 A. Yes.
- 19 Q. Is it staffed by individuals who speak 20 other languages?
- A. I don't know.
- 22 Q. And would that information be known by
- 23 Mr. Price?
- A. Yes, sir.
- 25 | Q. Does the LESC hotline accept collect

detainer	how	would	they	know	to	call	the	LESC
hotline?								

- A. I don't know. I think that the elements that are contained in this interrogatory are very well publicized by the NGO community, the non-governmental organization community, through our outreach programs, and they're all on our website. I think these are all URLs from our website that are contained in the interrogatories.
- Q. But there's no ICE policy that requires the subjects of detainers to be informed of the LESC hotline.
  - A. No.

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Q. You referred a moment ago to the LESC standard operating procedure, and I'd like to turn to that quickly. We'll mark this as Exhibit 11.

(Miller Exhibit No. 11

was marked for identification.)

## BY MR. CARR:

Q. Mr. Miller, you've been handed what's been marked Exhibit No. 11. It's been Bates stamped DHS 000128 through DHS 000135. It's entitled Law Enforcement Support Center, Standard Operating Procedures for Handling Telephonic Inquiries from Individuals Subject to a Detainer. Please take a

- moment to review that document. I will direct you
  to particular sections as we go through it, but let
  me know when you're ready.
  - A. I'm ready.
  - Q. Mr. Miller, do you recognize Exhibit 11?
- A. Yes.

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- Q. And generally what is Exhibit 11?
- A. It's a standard operating procedure for employees at the Law Enforcement Support Center. I was provided a copy of this by counsel in preparation for this deposition.
- 12 Q. So you've reviewed this document prior to today?
- 14 A. Yes.
- Q. Is this a document that is created by the Law Enforcement Support Center?
  - A. That's my understanding, yes.
- Q. This isn't a document that's created by ICE headquarters.
- 20 A. To my knowledge, no.
- Q. And this document, Exhibit 11, is currently in effect. Correct?
- A. To my knowledge, yes.
- Q. I'll ask you to flip to page 3 of the document that's Bates stamped DHS 130. I'll direct

- you to the very top of the page where it says: 1
- Background for the specialist answering the call.
- Are all calls at the LESC answered by a 3 specialist? 4
- 5 I don't know.
- Is a specialist a certain type of 6 Ο. 7 employee of ICE?
- Α. It would be one of the technicians 8 Yes. that work at the LESC.
- 10 And are technicians contractors? Ο.
- 11 I don't know if they're contractors or Α. 12 full-time employees.
- 13 Ο. Do technicians have the authority to 14 issue or cancel detainers?
- 15 Α. No.

- 16 Do specialists have authority to issue or Ο. 17 cancel detainers?
- 18 Α. No.
- 19 I'll direct you to the indented 20 paragraph. This is the second full paragraph, but 21 it's indented. It starts with: The Department of 2.2 Homeland Security (DHS) has placed an immigration 23 detainer on you.
- 2.4 Α. Yes.
- 2.5 This is the same language that appears in Ο.

- the current notice to detainee section of the I-247 form. Is that correct? You could refer to Exhibit 7 if that will help.
  - A. Yes, it is.
  - Q. I'll direct you to the bottom of the page, where it says: The following script is what an individual will hear when calling the LESC. Then there's a voicemail answer script for calls.

Do you see that?

A. Yes.

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- Q. Is this a voicemail message received by anyone calling the LESC detainer hotline?
  - A. I don't know.
  - O. Who would know that information?
- 15 A. Corey Price.
- Q. And is this voicemail message provided in any language other than English?
  - A. I don't know.
- 19 Q. And Mr. Price would have that
- 20 information?
- 21 A. Yes.
- Q. Is this standard operating procedure in
- 23 | Exhibit 11 followed in every instance when an
- 24 | individual calls the LESC hotline?
- 25 MR. SILVIS: Objection. Foundation.

	lage 113
1	A. To my knowledge, yes.
2	BY MR. CARR:
3	Q. And so these are the policies and
4	procedures that the LESC follows when it receives a
5	call to the LESC hotline listed on the detainer
6	form. Correct?
7	A. The procedures, yes.
8	Q. I'd like to direct you to Section 2.0,
9	which is on page 4 of the standard operating
10	procedure, Exhibit 11. In the second bullet point
11	under 2.0 the first sentence says under that bullet
12	point: If the detainee does not speak English or
13	you are unable to understand them due to a language
14	barrier, you're instructed to call USCIS Language
15	Services.
16	Do you see that?
17	A. Yes.
18	Q. So if the individual calls the hotline
19	and is unable to speak English the technician will
20	call USCIS Language Services. Correct?
21	A. Yes.
22	Q. I'd like to direct you a little further
23	down in that paragraph to the very last sentence
2.4	where it says: The USCIS language service line is

not a 24/7 operation. If the detainee is calling

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	Page 146
1	after hours indicate they will need to call back
2	between the hours of seven a.m. to 12 o'clock
3	midnight EST.
4	Do you see that, Mr. Miller?
5	A. I do.
6	Q. If an individual does not speak English
7	how can the technician inform them to call back
8	during the hours of seven a.m. to 12 midnight?
9	MR. SILVIS: Objection. Foundation.
10	A. I don't know.
11	BY MR. CARR:
12	Q. Is there any way for a call received
13	outside of seven a.m. to midnight to have a
14	translator available?
15	A. Based on what this document says, no.
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8	Q. If an individual is making a claim to
9	United States citizenship can another program or
10	division of ICE issue a detainer against that
11	individual?
12	MR. SILVIS: Objection. Form and
13	foundation.
14	A. That would depend on what information is
15	available to that officer at the time of their
16	interview or the information they're reviewing.
17	BY MR. CARR:
18	Q. Isn't it true that at the stage that the
19	standard operating procedure in Exhibit 11 would
20	come into effect a detainer would have already been
21	issued?
22	A. Based on the reading we've done so far
23	today, yes.
24	Q. Would an individual ever have reason to
25	call the LESC hotline if they did not have a

- 1 detainer against them?
- MR. SILVIS: Objection. Foundation.
- 3 A. They call every day.
  - Q. Individuals who not do have detainers issued against them call every day the LESC supports the hotline?
    - MR. SILVIS: Objection.
  - A. Yes.

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- BY MR. CARR:
- Q. What happens if an individual who does not have a detainer issued against them calls the LESC hotline?
- A. They send a referral to the field office having jurisdiction over that jail, and they follow up to make sure that we don't have a detainer lodged against the person.
- Q. Is it possible for the LESC to not be aware that an individual has a detainer lodged against them?
  - A. Can you repeat that?
- Q. Let me clarify. If a field office issues a detainer against an individual is it possible that the LESC will not know about that detainer?
  - A. If the field office issues it, no.
  - Q. Is there any case where the LESC will not

- 1 know that a detainer has been issued against an individual?
  - A. Potentially, yes.
- Q. What would be the circumstances when that would occur?
  - A. If another DHS component has issued the detainer.
  - Q. And by "another DHS component" you mean a component outside of ICE?
- 10 A. Yes.

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- 11 Q. All issued detainers are recorded in the 12 ICE database. Correct?
- 13 A. All the ones that are issued by ERO are, 14 yes.
  - Q. So to clarify, all detainers issued by ICE are recorded in ICE's database.
    - A. As I said, all detainers issued by the ERO are contained in that database.
    - Q. What detainers issued by ICE would not be contained in the ICE database?
      - A. I don't know how ICE issues their detainers. They have a separate operating system.
  - Q. Moving back to Exhibit 11, the second paragraph under 2.1, the first sentence there states: Law enforcement specialists should closely

adhere to the questions below but may ask additional questions as necessary. However, the conversation is not meant to be an assessment of the individual citizenship claim.

Do you see that sentence, Mr. Miller?

A. Yes.

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- Q. What does that mean, that the conversation is not meant to be an assessment of the individual citizenship claim?
- A. The specialists are part of the LESC to gather information for an officer's review, and so they're not supposed to be making an assessment based on the information they receive. They're supposed to compile the information and provide that to an officer for evaluation.
- Q. So the individual taking the phone call is just compiling information and not making a decision?
  - A. Yes, sir.
- Q. Because they don't have authority to make that decision. Correct?
  - A. Correct.
- Q. I'm going to ask you to flip the page to page 6 marked at DHS 133. We're still in Section 2.1 continued from the follow previous page. I'll

direct you to the very top sentence on that page, where it says: If the caller responds positively to any of the questions or based on the information the caller provides you believe they have a viable claim to U.S. citizenship, immediately refer the call to an LESC IEA officer to validate the claim.

Do you see that, Mr. Miller?

A. Yes.

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- Q. I'd specifically like to direct you to the words "you believe they have a viable claim to U.S. citizenship." Does that language indicate that the technician receiving the call should make a judgment as to whether the caller has a viable claim to U.S. citizenship?
- A. I don't know what their operational definition of "viable" is, but based on the questions, one of the core questions of claiming birth in the United States would be taken very seriously within ICE, and something like that would certainly require more detailed investigation by an officer. Since I didn't write this document I don't know the intent of that specific word "viable."
- Q. But you just testified that the technicians who are taking the calls are only gathering information. Correct?

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- Q. Should the technician gathering the information be making any judgment as to the quality of that information?
  - A. No.
- Q. Should they be making any judgment as to whether that information is sufficient for a claim of U.S. citizenship?
  - A. No.
- Q. Is there discretion, however, for a technician who receives a call as to whether they can pass along the claim or not?
  - MR. SILVIS: Objection. Foundation.
- A. My understanding is that all claims have to be passed on, that once they have the information they are to pass it on to an officer for evaluation.

BY MR. CARR:

- Q. So every call received by the LESC hotline is referred to an immigration officer?
  - A. That's my understanding, yes.
- Q. Are there any circumstances in which a call received by the LESC hotline will not be passed on by a technician?
- A. I don't know.
  - Q. Who would know?

- 1 A. Corey Price.
  - Q. Is there any policy requiring every call received by a technician to be reviewed by an immigration officer?
  - A. All I know from the operating procedures at the Law Enforcement Support Center, the LESC, is this document. In terms of policies, I know of no policy.
  - Q. Are there any national policies requiring calls received by the LESC hotline to be reviewed by an immigration officer?
- 12 A. No.

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- Q. And just to confirm, a contractor employed by ICE has no authority to cancel detainers. Is that correct?
- A. Correct.
- Q. And when someone calls the LESC hotline is there any opportunity for them to speak with someone who can cancel a detainer?
  - A. I don't know.
- O. And who would know that information?
- 22 A. Mr. Price.
  - Q. Is there any policy requiring an immigration officer to speak with someone at the time they call the hotline?

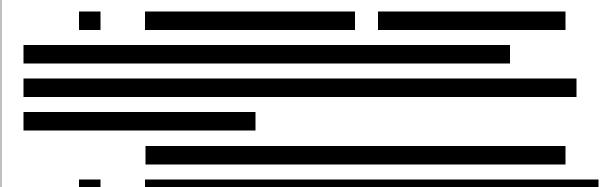
- 1 A. To my knowledge, no.
  - Q. And I apologize for backtracking a little bit, but I'd like to direct you to what is labeled 6-A on the previous page, page 5 of Exhibit 11.

    There's a list of questions -- actually, all of number six. Do you see those, Mr. Miller?
    - A. Yes.
  - Q. Referring to those questions that are under 6-A through D, is there any policy that requires ICE agents to ask these questions before issuing a detainer?
    - A. No.
  - Q. And let's flip back to page 6 of Exhibit 11. I'll direct you to the italicized block of information towards the top that starts with:

    Instructions to IEA/Officer.

Do you see that, Mr. Miller?

A. I do.



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claims to U.S. citizenship?

	Page 156
1	MR. SILVIS: Objection to foundation and
2	the form of the question.
3	A. It would suggest to me that there are
4	persons that we lodge detainers against based on the
5	information at the time of encounter, and when
6	additional information is provided to us we're able
7	to take the appropriate action to lift the detainer.
8	BY MR. CARR:
9	Q. Is there an ICE policy to determine if
10	every subject of a detainer has or does not have a
11	claim to U.S. citizenship?
12	MR. SILVIS: Objection. Asked and
13	answered.
14	A. No.
15	BY MR. CARR:
16	Q. So ICE does issue detainers against
17	individuals who do have claims to U.S. citizenship?
18	MR. SILVIS: Objection. Foundation.
19	A. Yes.
20	BY MR. CARR:
21	Q. Is the LESC required to ask where an
22	individual's parents were born if they say that
23	their parents were not U.S. citizens?
24	A. I'd have to refer to the script.

If you'd like to refer to the script, I

Q.

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1 | guess it's on page 5.

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- A. I guess the script is what they ask.
- Q. Maybe that's an easier question to

  answer. A technician at LESC, are they required to

  follow the question script listed on page 5 of

  Exhibit 11?
  - A. To my knowledge, they're required to follow the flow of the script.
  - Q. Does the LESC determine if a detainer should be canceled after receiving a call on the hotline?
    - A. An officer may make that determination.
  - Q. So an officer at LESC can investigate a call to the hotline and cancel a detainer?
  - A. Yes. If sufficient evidence is put together through their investigation they can cancel the detainer.
  - Q. Is the LESC the only entity that cancels detainers pursuant to a call to the hotline?
  - A. No. There may be follow-up investigation in the field that may be required before a determination can be made.
  - Q. So the call and the information received in the call could be referred to a field office.

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- A. Correct.
- Q. Are there any policies for follow-up
  after an individual calls the LESC hotline? In
  other words, let's say that an individual calling
  the LESC hotline talks to someone there. After
  their call do they receive any notification of
  whether their claim was denied or granted or whether
  the detainer was canceled?
  - A. To my knowledge, no.
  - Q. If an individual's detainer is canceled after they call the hotline is there any requirement that they're served with a copy of the detainer cancelling the original detainer?
    - A. No.
  - Q. And after receiving a call on the hotline when the matter is referred to an immigration officer, is that immigration officer required to interview the subject who called the hotline?
    - A. I don't know.
    - Q. Who would know that information?
  - A. Mr. Price.
  - Q. There's one more question I want to ask about that script that's contained on page 5. On that script is there any question regarding whether or not the individual subject to the detainer was

1	born	in	the	Uni	ted	Sta	tes?				
2		Α.	-	I'm	sorı	Ωу.	Could	you	ask	that	again?

- Q. Is there any question that asks: Were
- 4 | you born in the United States?
  - A. No, there is not.
    - Q. And is it possible that an individual subject to a detainer could be a U.S. citizen but his or her parents were not?
- 9 A. Yes.

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- MR. CARR: I think we've reached a good spot for a break. Is that good for defendants?

  Let's go off the record and come back in about five or ten minutes.
- 14 (Recess.)
- 15 BY MR. CARR:
  - Q. We're back on the record. I wanted to look at one more thing in Exhibit 11, Mr. Miller. In that script of questions that we were looking at that's under Section 2.1 on page 5, in the subsection 6-A there's a question that says: Are either of your parents United States citizens.
    - Correct?
- 23 A. Yes.
- Q. If an individual calling the hotline were to answer "no" to that question the technician would

then proceed to question 6-B. Is that correct?

A. Yes.

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- Q. And if the individual calling the hotline were to answer "no" to that question in 6-A, the technician would never get to the questions under 6-A-1 and 6-A-2. Is that correct?
  - A. That's correct.
- Q. Let's jump back to Exhibit 10, the list of methods to challenge a detainer. I want to talk about some of the other methods that are listed to challenge a detainer. We talked about the first one.

The second one on page 8 of Exhibit 10 is that individuals may contact the ICE Joint Intake Center, and there's a phone number listed, if they have a complaint regarding the detainer or if they believe that their civil rights or civil liberties have been violated.

Do you see that provision, Mr. Miller?

- A. Yes, I do.
- Q. The phone number listed for the ICE Joint Intake Center is listed on the detainer form.
- 23 | Correct? If you need to check Exhibit 7, please do.
- A. Yes, it is.
  - Q. The number for the ICE Joint Intake

Center is for individuals to lodge a complaint about the detainer or if they believe their civil rights or liberties have been violated. Correct?

A. Yes.

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- Q. And it is only for individuals to lodge a complaint about the detainer or if they believe that their civil rights or liberties have been violated.

  Is that correct?
- A. Those are the two areas that are listed on the detainer form, but it's an open 800 number that's widely publicized, so I don't think there's any controls, to my knowledge, of who or when people can call it.
- Q. So individuals will call the ICE Joint
  Intake Center number for a variety of reasons beyond
  those listed on the detainer foam. Correct?
- A. Yes. It's essentially our internal affairs hotline.
  - Q. What is the ICE Joint Intake Center?
- A. It's a function of the ICE Office of Professional Responsibility, which is essentially our internal affairs, and anyone at any time can call and make a report to those special agents about the actions of ICE or an ICE employee.
  - O. Where is the ICE Joint Intake Center

- 1 | located?
- 2 A. I believe it's in the national capital
- 3 | region. I don't know exactly where the physical
- 4 office is.
- 5 Q. So somewhere in the Washington, D.C.
- 6 | area?
- 7 A. Correct.
- 8 Q. How many people work at the ICE Joint
- 9 Intake Center?
- 10 A. I don't know.
- 11 Q. Who's in charge of the ICE Joint Intake
- 12 | Center?
- 13 A. Timothy Moynihan is the director of the
- 14 Office of Professional Responsibility.
- 15 Q. How long has the ICE Joint Intake Center
- 16 hotline been available?
- 17 A. To my knowledge, either at the inception
- 18 of ICE in 2003 or very soon thereafter. ICE was
- 19 created in March of 2003.
- 20 O. So the ICE Joint Intake Center hotline
- 21 has been available since 2010?
- 22 A. Yes.
- Q. How many calls does the ICE Joint Intake
- 24 | Center receive regarding detainers?
- 25 A. I don't know.

- Q. Who would know that information?
  - A. Mr. Moynihan.

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- Q. And do you know the average number of calls that the ICE Joint Intake Center hotline receives in a week?
- A. No, I don't.
- 7 Q. Do you know how many calls it receives in 8 a month?
- 9 A. No, sir.
- 10 Q. Do you know how many calls the ICE Joint
  11 Intake Center hotline receives in a year?
- 12 A. No, sir, I don't.
  - Q. Would Mr. Moynihan have that information available?
- 15 A. Yes, he would.
  - Q. Is there a standard operating procedure for responding to calls to the ICE Joint Intake
    Center regarding detainers?
- 19 A. I don't know.
  - Q. Have you ever seen a document with the standard operating procedure for responding to calls for the ICE Joint Intake Center?
- A. No, I have not.
- Q. How long does it typically take to resolve a call to the ICE Joint Intake Center

staffed by individuals who speak Spanish?

I don't know.

Is the Joint Intake Center hotline

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- Q. Is the ICE Joint Intake Center hotline staffed by individuals who speak French?
  - A. I don't know.
  - Q. Is the ICE Joint Intake Center hotline staffed by individuals who speak any other languages?
    - A. I don't know.

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- Q. Would Mr. Moynihan have that information?
- A. Yes, he would.
- 10 Q. Does the ICE Joint Intake Center take
  11 collect calls from jails?
- 12 A. I don't know.
- Q. Would Mr. Moynihan have that information?
- 14 A. Yes, he would.
- Q. Does the ICE Joint Intake Center return
  phone messages left by individuals regarding
  detainers?
- 18 A. I don't know.
- Q. Would Mr. Moynihan have that information as well?
- 21 A. Yes, sir.
- Q. Can the information an individual gives
  over the ICE Joint Intake Center hotline be used
  against them in immigration proceedings?
- A. To my knowledge, no.

- Q. How is the ICE Joint Intake Center hotline different from the LESC hotline we discussed earlier?
- A. To my knowledge, the difference is the LESC hotline is set up as an additional point of intake for information from ICE specifically related to the lodging of the detainers, whereas the Joint Intake Center has a larger function about possible criminal or administrative violations by ICE employees. That's why it's referencing either violations of civil rights, civil liberties or other complaints regarding the lodging of the detainer, more in the performance of that action by an LESC officer more so than providing us with additional information that wasn't known at the time the detainer was lodged by the LESC.
- Q. Mr. Miller, is it fair to say that the ICE Joint Intake Center, at least in regard to detainers, is more focused on complaints against ICE agents?
  - A. That is my understanding, yes.
- Q. And the ICE Joint Intake Center hotline is not intended to gather additional information from a subject regarding U.S. citizenship?
  - A. I don't know what their operating

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- 1 | procedures are.
- Q. And who would know what their operating procedures are?
- 4 A. Mr. Moynihan.
- Q. Did you speak with Mr. Moynihan in preparation for today's deposition?
  - A. No, sir.

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- Q. Did you review any documents from the ICE Joint Intake Center in preparation for today's deposition?
- 11 A. No, I did not.
  - Q. And is there any policy document similar to Exhibit 11 for the ICE Joint Intake Center that details how this hotline should handle complaints about detainers?
    - A. No. To my knowledge, no.
- Q. The number for the ICE Joint Intake

  Center was only added to the detainer form recently.

  Correct?
- 20 A. I'll have to reference the previous iterations.
- Q. Let's look at Exhibit 7. Exhibit 7 is the current detainer form. Correct?
- 24 A. Yes.
- Q. And Exhibit 7 includes the number for the

- 1 | ICE Joint Intake Center. Correct?
  - A. Yes.

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- Q. Let's look at Exhibit No. 9. Does

  Exhibit No. 9 include the number for the ICE Joint

  Intake Center?
  - A. Yes, it does.
  - Q. And let's look at Exhibit No. 8. Exhibit No. 8, does it contain the number for the ICE Joint Intake Center?
  - A. No, it does not.
    - Q. So the 2011 revision of the detainer form is the first form that contains the number for the ICE Joint Intake Center. Correct?
      - A. Yes, sir.
    - Q. Why was the number for the ICE Joint Intake Center added to the detainer form in 2011?
    - A. Although I wasn't involved in drafting that detainer change, in general we try to publicize that as a point of information intake for the agency if they believe there's wrongdoing by our employees. It's on our website, it's on most press releases that come from the agency, and I think it's consistent with our effort to be more transparent in our enforcement of Title 8.
      - O. Prior to the 2011 revision of the

- detainer form could an individual subject to a detainer call the ICE Joint Intake Center to challenge their detainer?
  - A. Yes.

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- Q. The ICE Joint Intake Center hotline is not specific to detainers, though.
  - A. No, it is not.
- Q. Other complaints are heard by the ICE Joint Intake Center hotline. Correct?
- A. Yes.
- Q. What percentage of calls to this hotline concern detainers?
  - A. I don't know.
    - O. Would Mr. Moynihan have that information?
- 15 A. I believe so.
  - Q. Is the ICE Joint Intake Center used for lodging complaints against any other agencies or divisions of the Department of Homeland Security?
  - A. I don't know the internal workings. It is within the department, but in terms of how they treat information related to other agencies, I can't really speak to that.
  - Q. Just taking the title of the center, the ICE Joint Intake Center, what does "joint" refer to?
    - A. The components within ICE, HSI, ERO, and

- OPLA, which is our legal division, Office of
  Principal Legal Advisor. Misconduct by any ICE
  employee within any division can be reported to that
  number.
  - Q. And prior to the addition of the Joint Intake Center number to the detainer form how would an individual have known to call the Joint Intake Center to challenge a detainer specifically?
  - A. The number, as I said, is widely publicized in our press releases and on our website, that there is a mechanism to report employees' conduct, and that would be the most common way.
  - Q. Was it publicized as a method for challenging detainers specifically?
    - A. Not to my knowledge, no.
  - Q. It was just publicized as a way to challenge employee misconduct?
    - A. Correct.
  - Q. I'd like to move on to another one of the methods for challenging a detainer. The third listed option there is individuals may also -- I'm sorry. To be clear for the record, we're on Exhibit 10, page 8, the interrogatory response. The third option is: Individuals may also contact the ICE ERO field office that issued the detainer via telephone

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or mail. Contact information can be found on ICE's website at, and it lists the web address.

Do you see that, Mr. Miller?

A. Yes.

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- Q. Is this information listed on any current or past detainer form?
  - A. No, it is not.
- Q. And to obtain that contact information listed there it would require access to the Internet. Right?
  - A. To my knowledge, yes.
- Q. Does the website identified here with the ICE ERO field office information say anything specific about challenging detainers?
- A. I cannot remember off the top of my head.

  I did not review that website before the deposition.
- Q. Does the ICE website indicate anywhere that individuals may contact the ICE ERO field office in order to challenge a detainer?
- A. I don't know if it specifically says that or not. It just lists the point of contact for each of the field offices and the area of responsibility for those field offices.
- Q. So this website is just listing address, phone and e-mail information for each field office?

- A. I'm not sure if e-mail was on there or not. I know address and phone number were.
- Q. Is there any form on the ICE website that an individual could fill out and send to ICE to challenge a detainer?
- A. There's no form. Just regular correspondence.
- Q. Referring specifically to this interrogatory response, "Individuals may also contact the ICE ERO field office that issued the detainer via telephone or mail," does ICE have any record of anyone challenging a detainer through this method?
- A. I don't know if there's aggregate records. There's no systematic national repository, no.
- Q. Is there any policy requiring a challenge via this method to be recorded?
  - A. No.
- Q. Let's go down to the next option, which is: Individuals may also contact the ICE via the ICE detainee and community help line, and there's a phone number listed, or online via the public advocate contact form at, and then it lists a website.

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listed	on	any	past	or	curi	cent	detainer	for	cm?	)	

- A. No, it is not.
- Q. In order to use the public advocate contact order form the individual would have to have access to the Internet. Correct?
  - A. Yes.

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- Q. Was the public advocate recently eliminated by Congress?
  - A. As a separate office, yes.
- Q. Does the public advocate exist as any kind of office within ICE?
- A. Yes. There's a Community Relations

  Office within the Custody Management Division that performs the same function, either from detainees or from the public. They can still reach out through the same hotline and either provide us with additional information or make complaints.
- Q. Referring to the ICE community and detainee help line, is that help line still operational?
  - A. Yes.
- Q. And is that help line number on the detainer form?
- 25 A. No.

- Q. Does the public advocate contact form say anything specific about detainers?

  A. To my knowledge, no.

  Q. Does ICE have any record of anyone ever challenging the propriety of a detainer through the ICE community and detainee help line?
  - A. If they did I know those statistics are available, but I didn't review the Community Relations Office's statistics before the deposition.
    - O. Who would have those statistics?
  - A. Those would be available through the Statistical Tracking Unit.
    - Q. That's ICE's Statistical Tracking Unit?
    - A. Yes, sir.
  - Q. Does ICE have any record of anyone ever challenging the propriety of a detainer through the public advocate contact form?
  - A. Again, I didn't review their statistics.

    I know anecdotally that it had been while I was

    still in New Orleans, yes.
  - Q. While you were in New Orleans how many times was the public advocate contact form used to challenge a detainer anecdotally?
    - A. Anecdotally, probably three or four.
    - Q. And was that over a certain period of

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- A. Well, I came up here in January, so I'd say throughout 2012.
  - O. So over the course of a year?
- A. Yes.
  - Q. What is the general purpose of the ICE community and detainee help line?
  - A. It's another opportunity to provide information input into our detention system and provide both detainees and those speaking on behalf of our detained population to convey information to a non-law enforcement entity.
  - Q. Was the ICE community and detainee help line established solely for the purpose of challenging detainers?
    - A. No, it was not.
  - Q. And what is the general purpose of the public advocate contact form?
  - A. To convey concerns from the public about ICE, either ICE detention or ICE operations.
  - Q. And was the public advocate contact form established specifically for the purpose of challenging detainers?
  - A. No, it was not.
    - Q. And for both the ICE community and

detainee help line and the public advocate contact form other complaints are received by those methods besides challenges to detainers. Is that correct?

- A. Can you repeat that?
- Q. Let me rephrase to make it clearer.

  Other complaints are received by both the ICE community and detainee help line and the public advocate contact form that are not detainer complaints. Correct?
  - A. Yes, sir.

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Q. Going down to the next method for challenging a detainer, this section reads:
Individuals who believe a detainer violates their civil rights or civil liberties may also file a complaint with the Department of Homeland Security (DHS) Office of Civil Rights and Civil Liberties at a web address or contact the DHS Office of Inspector General by telephone, and a phone number is listed, or by online allegation form at, and another form is listed.

Do you see that paragraph?

- A. Yes, I do.
- Q. Are any of these methods for challenging a detainer listed on any current or past detainer form?

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- Q. Let's break this down. One method listed is by filing a complaint with the DHS Office of Civil Rights at a certain website. Does that method for challenging a detainer require access to the Internet?
  - A. Yes.

No.

- Q. There's also an online allegation form. Does that method require access to the Internet?
  - A. Yes.
- Q. The number that's provided for the DHS
  Office of Inspector General, what is the purpose of
  that phone line?
- A. To report information to the Inspector General relating to the actions of DHS employees.
- Q. So that DHS Office of Inspector General hotline is to be used when there's a complaint regarding the actions of an ICE employee. Correct?
  - A. That's my understanding, yes.
- Q. Was the website for filing a complaint with the DHS Office of Civil Rights established solely for the purpose of challenging detainers?
  - A. No.
- Q. Was the DHS Office of Inspector General telephone line established solely for the purpose

		Pag	ge 178
1	challenging	g detainers?	
2	Α.	No.	
3	Q.	Was the online allegation form lis	ted
4	here in the	e interrogatory response developed	solely
5	for the pur	rpose of challenging detainers?	
6	Α.	No.	
7	Q.	And those three methods that we ju	ıst
8	discussed,	do they involve other complaints b	esides
9	detainer co	omplaints?	
10	Α.	Yes.	
11	Q.	And they receive other complaints	besides
12	complaints	about detainers?	
13	Α.	Yes.	
14	Q.	I wanted to ask one more question	about
15	the Office	of Inspector General telephone lin	ie. Is
16	that phone	number listed on the current detai	ner
17	form?		
18	Α.	No.	
19	Q.	Does ICE have any record of an ind	lividual
20	challenging	g the propriety of a detainer throu	ıgh any
21	one of thes	se three methods?	
22	Α.	I do not know of any repository of	that

- information. Those are echelons above ICE, and I don't know how they keep or manage their statistics.
  - Q. Is there any requirement that statistics

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be	kept	on	challenges	around	any	of	these	methods?
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- A. To my knowledge, no. I should say I don't have any knowledge of how the department manages the information they get through those sources.
- Q. And the three methods for challenging a detainer that we just discussed, those all fall under the responsibility of the Department of Homeland Security. Correct?
  - A. Yes, sir.

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- 11 Q. They don't fall under the responsibility of ICE.
  - A. That's correct.
  - Q. So none of these methods, the three methods we just discussed, would involve contacting ICE directly.
    - A. That's correct.
  - Q. And would any of these three methods involve contacting an individual who has the authority to cancel a detainer?
  - A. I don't have firsthand knowledge of what they do with the information once they receive it.
  - Q. Do individuals in the Department of
    Homeland Security's Office of Civil Rights and Civil
    Liberties have the authority to cancel a detainer?

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- A. No.
- Q. Do individuals in the Department of Homeland Security's Office of Inspector General have the authority to cancel a detainer?
- A. I don't know the individual ICE training of all the people in that division, if any of them meet the definition of immigration officer. I can't speak to all of the OIG employees.
- Q. So only someone in the Office of
  Inspector General who met the definition of an ICE
  official or officer would be able to cancel a
  detainer?
  - A. Correct.
- Q. Actually, I did just want to backtrack briefly to the previous response and methods for challenging. Do individuals at the ICE community and detainee help line have authority to cancel a detainer?
- A. The non-officer employees, no. The officer employees, yes.
- Q. So some individuals at the ICE community and detainee help line have the authority to cancel detainers and some do not?
- A. Correct.
  - Q. Do individuals who answer the ICE

- community and detainee help line phone number have the authority to cancel detainers?
- A. Possibly. It just depends on which operator is available depending on their call flow.
- Q. Do the individuals who receive the public advocate contact form have the authority to cancel detainers?
  - A. I'm not sure who receives those forms.
- Q. Who would know who receives the public advocate contact forms?
- A. Andrew Lorenzen-Strait is the deputy assistant director over community relations and outreach.
- Q. And you don't have any knowledge of where the public advocate contact forms go after they're submitted?
  - A. No.
- Q. And I'll ask you to flip the page on Exhibit 10. The last method for challenging a detainer listed there is that individuals may also contact the law enforcement agency or other entity that is detaining them about any ICE detainers issued for them. Is that correct?
- A. Yes.
  - Q. Is that method for challenging a detainer

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- 1 | listed on any current or former detainer form?
  - A. No.

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- Q. Does the local law enforcement agency have any authority to issue or cancel a detainer?
- A. No.
  - Q. Is there any administrative process by which an individual may challenge a detainer?
    - A. No.
  - Q. Can an individual subject to a detainer challenge the detainer in front of an immigration judge?
  - A. No.
    - Q. I'd like to talk about ICE's revision of the detainer policy which we've discussed briefly before, but I have a few more specific questions about the revisions of the policy and forms. Is ICE currently in the process of making any further revisions to its detainer policy?
      - A. To my knowledge, no.
    - Q. Is ICE currently in the process of making any further revisions to the detainer form?
      - A. To my knowledge, no.
  - Q. Who at ICE is responsible for changing detainer policy?
    - A. It would generally come from the Office

of the Director and through the Office of Policy, and it would be done in coordination with OPLA, the Office of Principal Legal Advisor, our attorneys, and then in consultation with ERO and HSI.

- Q. Who at ICE is responsible for changing the detainer form?
- A. The flow of that request would come the same way. It would come from the director's request through policy, then usually led by someone at OPLA in consultation with ERO and HSI.
- Q. How is a change in detainer policy accomplished? What's the procedure?
- A. The director's office would ask us to consider information they think would either make the policy more effective or more transparent and then look at a way of articulating that and providing feedback both from counsel and from policy as to the formulation, and then, with the enforcement components on the applicability, would it impact the business function, and, if so, what would that impact be.
- Q. When you mention the business function, what do you mean?
- A. How the detainers are actually lodged and managed and to what end they're used.

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- So you're referring to the process of 1 Ο. issuing the detainer? 3 Α. Correct. If the detainer policy is changed, is 4 Ο. 5 that change always recorded in written format? Do you mean the deliberative process? 6 Α. No. Are new policies always recorded in 7 Ο. written format? 8 9 Α. National policies, yes. 10 Every national policy is required to be Ο. contained in a written document. Correct? 11 12 Α. To my knowledge, yes. 13 Ο. There are no unwritten policies at ICE?
  - Ο. When policy changes at ICE, how are those policy changes implemented?

Not that I'm aware of.

Α. I think that would vary depending on the nature and scope of the policy change, but generally it would be formulated from the headquarters level. It would be briefed out to the field level managers. If it was a change that they felt required supplementary training or some kind of enhanced training, that would be coordinated through the training division in consultation with OPLA.

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Then they would determine, if it was

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going to be field level or field delivered training, who at the field level would do it, if they'd be trained by officers or trained by attorneys or in consultation, and then there would also have to be an assessment of whether or not the processing systems would have to change.

- Q. And do all of the actions you just described take place every time a detainer policy is changed at ICE?
  - A. A detainer policy?
  - O. Yes.

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- A. I wasn't at the headquarters level when this particular policy was changed, but so I'm uncertain specifically what they did. That's more generally the processes and procedures associated with policy change.
- Q. And that's for any policy change, detainers or otherwise?
  - A. Correct.
- Q. How are new detainer forms implemented at ICE?
  - A. Well, I was not here when either of these two changes were made or when the changes were made prior to these two iterations. In general, if there's a perceived need to change a form it's done

in consultation with the same components that I mentioned previously, ICE Policy, the Office of Principal Legal Advisor with the two operational components, to kind of come up with a way that is both efficient and effective and captures all the information outlined in the new policy.

And then once they have a draft form, a draft template of the new form, they would determine, in consultation with the Office of the Chief Information Officer, what changes, if any, have to be made to our online systems. The two operational components within ICE use different operational systems, so the changes that are required will probably vary depending on who's going to use the form.

- Q. When the detainer form is issued are ICE's computers nationwide updated immediately to reflect that new form?
- A. As I said previously, when this one was issued it was done in such -- the changes were made in a fairly short period of time, and the sub boxes, as we're calling them, were not put into the web based application. The computers aren't changed, it's a web based application that's changed, and it's taken time to simply have those changes

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- Q. But to be clear, when the new form was created and used in December of 2012, the new form was available, just not all of the check boxes.
- A. It was available and it would be produced with all the check boxes. The sub boxes, as we're calling them, could not be checked in the application itself. It had to be done by hand after the form was printed. The representation once it was printed would appear as Exhibit 7.
- Q. Thank you for clarifying. When ICE changes its detainer policy do all of the areas of responsibility adopt that new policy at the same time?
  - A. Yes.
- Q. When ICE adopts a new detainer form do all the AORs adopt that new form at the same time?
  - A. Yes.
- Q. There's no graduate rollout of new policies and new forms across AORs. Is that correct?
- A. In this instance, no. There have been instances where, based on the available computer systems, there has been a gradual rollout of changed forms and changed policies.

- Q. For the three forms we looked at,
  Exhibits 7, 8 and 9, were any of those forms
  gradually rolled out to different AORs?

  A. No.

  Q. So when you're referring to the gradually rolled out to the gradually rolled out to the gradually rolled out to different AORs?
  - Q. So when you're referring to the gradual rollout, those gradual rollouts of new detainer forms would have taken place prior to 2010?
  - A. I wasn't referring to the detainer forms. There's a myriad of policies and forms associated with our functions, and some are rolled out gradually and some changes are effective immediately, as these were.
  - Q. So gradual rollouts did not affect any detainer forms, to your knowledge?
    - A. No.

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- Q. I'd like to discuss the basis of ICE's assertion of authority to issue detainers, and I'm afraid I'm going to have to ask you to dive back into a previous exhibit again. If you could pull up Exhibit 2, which I believe you have in front of you.
- MR. KISOR: Are these statutory interpretation questions?
- MR. CARR: Well, I'll let you be the judge of that, counsel.
- MR. KISOR: I'll let Mr. Silvis be the

1	judge	of	that.

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MR. CARR: Fair enough.

## BY MR. CARR:

- Q. Does ICE derive its authority to issue detainers at least in part from 8 CFR Section 287.7?
  - A. Yes.
- Q. I'll direct you to Section 5.2 of Exhibit 2, which is on the second page. Listed there under Authorities and References, does this list 8 CFR 287.7? Listed under 5.82 as an authoritative reference, does 8 CFR Section 287.7 appear?
  - A. Yes.
- Q. Is 8 CFR Section 287.7 still an authority or preference for ICE's detainer issuance powers?
  - A. Yes.
- Q. I want to also talk about ICE's policies for notifying an LEA that it has issued a detainer. When I use the acronym "LEA" you understand that I mean a law enforcement agency. Correct?
  - A. Yes.
- Q. We've been using that term throughout the deposition and I thought we were on the same page, but I thought for the sake of the transcript we should be clear.
  - A. I understand. No problem.

- Q. Does ICE always notify an LEA that it has issued a detainer?

  A. Yes.
- Q. How does ICE notify an LEA that it has issued a detainer?
  - A. In writing.

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- Q. And how is that writing conveyed to the LEA?
- 9 A. That's generally through the transmittal of the Form I-247.
- Q. And how is that I-247 form transmitted?

  Via fax, via mail?
- 13 A. It could be fax, mail, e-mail, in person.

  14 It largely depends on the situation.
  - Q. Is there any requirement that an I-247 form be sent to an LEA in a particular format?
  - A. No.
    - Q. Who at ICE is responsible for notifying an LEA that it has issued a detainer?
      - A. The officer lodging the detainer.
- Q. And when is the officer who lodges a detainer supposed to notify the LEA that the detainer has been issued?
- A. Once they make the determination that they're going to issue the detainer they're supposed

And not via fax?

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- 1 A. Correct.
  - Q. Is there any requirement that the LEA notify the subject of the detainer?
- 4 A. No.

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- Q. Does ICE follow up with the LEA to confirm that they complied with the request to serve the detainer?
- MR. SILVIS: Objection. Asked and answered.
- 10 A. No.
- BY MR. CARR:
- Q. Does ICE follow up with an LEA after the issuance of a detainer to confirm that the LEA will honor the detainer?
  - A. If we don't receive a signed copy back we'll make a secondary inquiry.
  - Q. If ICE doesn't receive a signed copy is it ICE's policy to follow up with the LEA?
- 19 A. No.
  - Q. There's no requirement for ICE to follow up with the LEA if the detainer never comes back with a signed copy?
- A. Correct.
- Q. What does ICE do if the LEA notifies ICE that it will not honor the detainer?

- 1 A. There's no penalty associated with that.
  - Q. Are there any procedures followed by ICE if the LEA indicates it will not honor the detainer?
  - A. No.

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- Q. Are there any policies regarding what ICE is required to do if the LEA will not honor the retainer?
- A. No, there's no requirements.
- Q. It is within the LEA's discretion whether or not to honor the detainer. Correct?
- 11 A. Yes.
- 12 Q. Is there any policy promulgated to LEAs
  13 that describes how they should respond if the
  14 subject of a detainer makes a claim to U.S.
  15 citizenship?
- 16 A. No.
  - Q. Is there any standard procedure at ICE if ICE receives a claim of citizenship through an LEA?
- 19 A. Yes.
- 20 Q. Is that standard procedure written down?
- 21 A. It's outlined in one of our previous 22 exhibits.
- Q. Could you please identify that exhibit,
- 24 Mr. Miller?
  - A. The Superseding Guidance on Reporting and

MR. SILVIS: Object to the extent that it

ICE's warrantless arrest authority?

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8 USC Section 1357 that are a source of ICE's

1	warrantless	arrest	authority	for	civil	immigration
2	violations?					

- MR. SILVIS: Object to the extent the question calls for a legal conclusion.
  - A. No. Just subparagraph (a).

    BY MR. CARR:
- Q. And you're referring to the entire subparagraph (a). Correct?
  - A. Yes.

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- Q. And just to be clear, are you aware of any other source besides 8 USC Section 1357(a) that is a source of ICE's warrantless arrest authority for civil immigration violations?
- MR. SILVIS: Object to the extent it calls for a legal conclusion.
  - A. I think this is the primary section for the arrest authority. Then Section 236, and I'm not sure how that's codified under Title 8, but Section 236 of the INA is the section that compels the immigration officer to make the arrest of persons who violate the INA.
  - Q. And you're referring to warrantless arrests. Correct?
- 24 A. Yes.
- Q. So it's fair to say that you're unaware

of any other source of ICE's warrantless arrest authority besides those that you've named already.

A. Yes, sir.

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Q. We're going to jump around for just a moment with a few subject areas. In the context of an LPR who has been charged but not convicted of a removable offense, is an immigration officer required to check the box on the detainer form that does not allow the detainer to become effective until the conviction?

MR. SILVIS: Objection to form.

BY MR. CARR:

Q. Perhaps it will be easier if we look at the form. Let's refer to Exhibit 7. I'll direct you to the large check box towards the bottom that reads: Consider this request for detainer operative only upon a subject's conviction.

Do you see that, Mr. Miller?

- A. Yes.
- Q. So in the context of an LPR who has been charged but not convicted of a removable offense, is an immigration officer required to check that box?
  - A. Yes.
- Q. Is that requirement recorded in a written policy at ICE?

- 1 A. To my knowledge, no.
  - Q. How is that policy promulgated at ICE if it's not written?
  - A. Through training at the Federal Law Enforcement Training Center and also through on-the-job training.
  - Q. Are there other policies at ICE that are not written but are conveyed through training?
    - A. Yes.

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- Q. So some of the requirements for filling out a detainer form will not be recorded in the national policy documents but will be conveyed to ICE officers through training. Correct?
  - A. Correct.
- Q. And would those requirements and policies be recorded in the training materials given to ICE agents?
- A. I'd have to review those training documents. I know when I went through the training in 1996 they were part of that, but I have not seen the training documents since 1996. I know they've undergone several revisions.
- Q. So in your experience, when you were in a different position the training materials did contain that information?

- 1 A. Yes.
  - O. Or at least some of that information.
- 3 A. Yes.

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- Q. And speaking of training, when the new detainer policy was issued in December 2012 was there any directive to the ICE field offices regarding training?
- MR. SILVIS: Objection to the form of the question as vague.
- A. I'm trying to remember the exact transmittal, and I cannot recall what was associated with that. I'm sorry. I was on extended leave. As I told you, I came up here in January for a long term detail and I took extended leave during the holidays, so I don't remember all of the information that was conveyed, and I did not read through all of those e-mails before the deposition.
- Q. So if there was a directive to the field offices regarding training on the new detainer policy it would have been contained in an e-mail?
  - A. Yes.
- Q. And that e-mail would have been transmitted to whom?
- A. The field office directors.
- MR. CARR: We'd request the production,

and I know we're still working through ESI
production issues, of any e-mails regarding training
on new policies and forms that were promulgated
around the time of the 2012 policy switch.

MR. SILVIS: We'll entertain that through a written request.

## BY MR. CARR:

- Q. I'll ask you to flip to one last document here, and that's back to Exhibit 2. I'll direct you to page 2, Section 4.6.
  - A. Yes.

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- Q. Under Section 4.6 do you see the sentence that says: Although in certain instances ICE may hold LPRs up to 48 hours to make charging determinations? Do you see that?
  - A. Yes, sir, I do.
- Q. What are the circumstances under which ICE may hold LPRs for up to 48 hours to make charging decisions pursuant to a detainer?
- A. The circumstances would be if they have reason to believe that the conviction would render the permanent resident removable and thus chargeable, or the government could charge those allegations, but there was time needed to obtain the certified copies of the court conviction documents

and have those documents reviewed by counsel.

- Q. So in these certain instances the LPR would have been convicted of an offense already. Correct?
  - A. Yes.

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- Q. And there aren't any instances under this section where the LPR would be charged yet not convicted and held for 48 hours?
- A. There may be. I gave you the most common example of how that's utilized, but I couldn't speak to the infinite number of possibilities. It would depend greatly on the individual person's criminal and immigration history and whether or not a secondary review of that fact pattern was required by counsel or in conjunction with counsel before issuing the charging document.

The 48 hours referred to here is before the actual notice to appear is issued and served on the individual. Sometimes it requires a higher level of review. I think one of those two statutes mentioned or referenced previously is when it relates to grounds of national security. When issuing a charging document charging someone with having violated a grounds of national security it requires headquarters concurrence, and that

1	generally takes 24 to 48 hours before we charge
2	somebody with a national security violation.
3	Q. So it's possible for ICE to hold an LPR
4	for up to 48 hours to make a charging determination
5	whether that LPR has been charged but not convicted
6	with a removable offense. Is that correct?
7	A. For the two subparagraphs in Section 237
8	listed here, yes.
9	Q. And so this 48 hour period mentioned in
10	Section 4.6 is after the 48 hours that the LEA will
11	hold an individual pursuant to the detainer.
12	Correct?
13	A. Yes, sir.
14	Q. So to be clear, essentially in the
15	certain instances that ICE may hold LPRs for up to
16	48 hours to make charging determinations, ICE is
17	detaining the individual to complete an
18	investigation of that individual. Correct?
19	A. Yes.
20	MR. CARR: For right now we don't have
21	anything else. Counsel, if you have any questions.
22	(Recess.)
23	EXAMINATION BY COUNSEL FOR DEFENDANTS
24	BY MR. SILVIS:

Mr. Miller, refer to Exhibit No. 7.

Q.

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I

just wanted to clarify a point. If a person is an LPR and they've been charged with a crime but not convicted, is an immigration officer required to check the box a little bit more than halfway down the form that says: Consider this request for a detainer operative only upon the subject's conviction?

- A. By policy, no, they're not required.
- Q. Referring to Exhibit No. 2, on page number 2 do you see Section 4.6?
  - A. Yes, I do.

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- Q. I believe you testified earlier that Section 4.6 was superseded by the Morton memorandum, which is Exhibit No. 3. Do you remember that?
  - A. Yes, I do.
- Q. Is that correct? Did the Morton memorandum supersede Section 4.6 on Exhibit 2?
- A. No, it did not. I incorrectly stated that. I referenced the Morton memo, which is Exhibit 3, without having looked at it when we were talking about Exhibit 2, and that was my error. Exhibit 3 does not supersede Section 4.6 of Exhibit 2.
- Q. I wanted to ask you generally about detainers. In issuing a detainer do ICE officers

request	that	the	LEAs	pro	ovide	а	copy	of	the	detainer
to the	indiv	idual	L who	is	being	g (	detair	nedi	?	

A. Yes, they do.

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Q. And in your experience do you know whether that's typically done by the LEAs?

MR. CARR: Objection to the form.

BY MR. SILVIS:

- Q. You can answer the question.
- A. From my experience, yes, they do receive it.
  - Q. And when you say "experience," what experience are you basing that on?
  - A. My experience as a field office director over five southern states.
  - Q. And how would you know that LEAs are providing the forms to the individuals?
  - A. Because of the number of requests for investigation that we receive from various intake points from persons who are both foreign born and who just obtained the form because it was laying around in their jail cell.
  - Q. So based on the volume that you were receiving back from individuals who were served with detainers?
    - A. Well, the feedback to us comes from

- either the Joint Intake Center, DHS OIG or the LESA,
  and periodically from what was called the public
  advocate which is now the Community Relations
  Office. They would get information, questions,
  concerns, and then they would send those back to the
  field office for further investigation and to follow
  up with the individual.
  - Q. So based on that feedback, you're aware that the detainer forms are indeed making their way to the detainees.
    - MR. CARR: Objection to the form.
  - A. Yes, sir.

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- MR. CARR: And foundation.
- 14 BY MR. SILVIS:
  - Q. I want to direct your attention to Exhibit 10. If you could turn to page 8 in Exhibit 10. It's actually pages 7 and 8 of Exhibit 10, which are the defendants' responses to plaintiffs' first set of interrogatories. In response to interrogatory six, that is where the defendants identify the various forms by which individuals can challenge the validity of detainers.
  - Do you remember Mr. Carr asking you questions about the response to this interrogatory?
  - A. Yes, I do.

1	Q. And this is one of the interrogatories
2	which you verified. Is that correct?
3	A. Yes, it is.
4	Q. Mr. Carr was asking you about these
5	various mechanisms for challenging the validity of
6	the detainer, but raised an issue as to whether any
7	of the individuals working at these organizations
8	could actually effectively cancel the detainer. Do
9	you remember that?
L 0	A. Yes, I do.
L1	Q. And your testimony was that you weren't
L2	aware whether individuals working at any of these
L 3	various mechanisms for challenging the validity of a
L 4	detainer could actually cancel the detainer. Is
L 5	that right?
L 6	MR. CARR: Objection to the extent that
L7	that mischaracterizes earlier testimony. Go ahead.
L 8	A. At all of these locations there's not
L 9	actual immigration officers working, but some of
20	them do have immigration officers working at them.
21	BY MR. SILVIS:
22	Q. I'm trying to be as concise as possible.
23	For all of the various mechanisms listed under the
24	response to interrogatory number six for challenging

the validity of a detainer, do those offices have

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	Page 207
1	the ability to contact the ERO to investigate
2	whether a detainer should in fact be canceled?
3	MR. CARR: Object to the form.
4	A. Yes, they do.
5	BY MR. SILVIS:
6	Q. And in your experience, has that indeed
7	happened? Have these various agencies contacted ERO
8	and asked to look into whether a detainer should be
9	canceled?
10	A. Yes. That's commonly what occurs.
11	Q. So if someone contacts the Law
12	Enforcement Support Center with a claim that they
13	think they're U.S. citizens or should not be subject
14	to detainer, the Law Enforcement Support Center
15	could contact the ERO and have them investigate
16	whether the detainer should be canceled?
17	MR. CARR: Object to the form.
18	A. Yes. If they can't reach a conclusion
19	they'll send it to a field office for investigation.
20	BY MR. SILVIS:
21	Q. And the field office at that point could
22	cancel the detainer?

24 Q.

A.

Yes.

Is that also true of the Joint Intake Center?

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1	MR. CARR: Object to the form.
2	A. It's been my experience that the Joint
3	Intake Center sends them directly to the field for
4	investigation and conclusion and then reports back
5	to the Joint Intake Center.
6	BY MR. SILVIS:
7	Q. But a complaint made to the Joint Intake
8	Center could be referred back to the field where a
9	detainer could be cancelled?
10	A. Yes.
11	MR. CARR: Object to the form.
12	BY MR. SILVIS:
13	Q. And if an individual contacted an ERO
14	field office with a complaint about the detainer,
15	could the field office at that point investigate and
16	determine whether a detainer should be canceled?
17	MR. CARR: Object to the form. You can
18	answer.
19	A. Yes.
20	BY MR. SILVIS:
21	Q. How about if someone makes a complaint
22	via the public advocate contact form? Could that
23	complaint eventually reach a field office or ERO
24	where the detainer can be canceled?

It would in fact be sent from the

Α.

Yes.

l	community	relations	folks	to	the	field	office	for
I	investigat	tion.						

- Q. And if someone contacts the Department of Homeland Security's Office of Civil Rights and Civil Liberties, could again that complaint reach a field office or ERO where the detainer could be canceled?

  MR. CARR: Objection to foundation based
- A. Yes. They would forward it to us for investigation.

## BY MR. SILVIS:

on his previous testimony.

- Q. And the results of that investigation could be that the detainer is canceled?
  - A. It could be, yes.
- Q. And how about if someone contacts the DHS Office of the Inspector General by telephone? Could the result of that be that a field office is contacted and a detainer is canceled?
  - A. Yes.
- MR. CARR: I'll object to the form on that last question.

## BY MR. SILVIS:

Q. And if an individual contacts the law enforcement agency that is actually holding them and complains that they should not be subject to a

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detainer, can that law enforcement agency then
contact the field office or ERO and have the field
office or ERO investigate whether the detainer
should be canceled?

MR. CARR: Objection. Foundation.

A. Yes.

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BY MR. SILVIS:

- Q. In your experience, has that ever happened?
  - A. Yes.
- Q. In your experience, are there people who are United States citizens that don't know that they are United States citizens?
  - A. Yes.
- Q. And in that circumstance how would ICE know if those individuals are indeed United States citizens?
- A. Most commonly it's at the time of arrest and processing. Our arrest intake form, the I-213, contains questions that are designed to elicit information that will provide the arresting officer with enough initial information to ensure that the person hasn't acquired or isn't some kind of derivative citizen.
  - Q. So in that instance the individual may

1	not even know they're a United States citizen, but
2	your ICE investigation will determine whether they
3	are a U.S. citizen?

MR. CARR: Object to the form.

Α. That's correct.

BY MR. SILVIS:

- Is there a database with people who are Ο. born abroad but have never taken any administrative steps to establish that they are a citizen?
  - Α. No.

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- I just want to ask you a couple of Ο. questions about detainers. If an ERO officer or any immigration officer issues a detainer on a form that is no longer in use is that detainer still considered operative by ICE?
  - Α. Yes.
- Q. If someone has a detainer lodged against them and a new detainer form comes out, is the old detainer form considered operative by ICE?
  - Α. Yes.
- And that's true even if ICE does not reissue a new detainer form to replace the old one against that individual?
- Α. Yes.
  - Under current ICE policy may an officer Ο.

1	issue a detainer against a person if the officer is					
2	aware that the individual has made a claim to United					
3	States citizenship without first conducting an					
4	investigation?					
5	A. No.					
5	MR. CARR: Objection to the form.					

"Investigation" is vague.

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BY MR. SILVIS:

- Ο. In response to my question what is your understanding of the term "investigation?"
- If someone that they're intending to lodge a detainer against is claiming U.S. citizenship they would need to obtain enough information from the person to either substantiate or dispute that claim before lodging the detainer.
- But that investigation that you've just defined, that would take place before the detainer is issued in the instance where someone has made a claim to United States citizenship?
- Α. If that claim was made prior to the filing, the lodging of the detainer with a law enforcement agency, yes.
- MR. SILVIS: I don't have anything unless you have redirect.

EXAMINATION BY COUNSEL FOR PLAINTIFFS

inform ICE when the subject is served with a

	Page 214
1	detainer?
2	A. No.
3	MR. CARR: Unless you have any further
4	questions
5	MR. SILVIS: We don't have any further
6	questions.
7	MR. CARR: Then we're off the record
8	unless there's anything further from the defense.
9	MR. SILVIS: We'd just like to put on the
10	record that the witness will read and sign.
11	(Whereupon, at 4:28 p.m. the taking of
12	the deposition was concluded.)
13	(Signature not waived.)
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	Page 215
1	District of Columbia,
2	To wit:
3	I, Keith A. Wilkerson, a Notary Public of
4	the District of Columbia, do hereby certify that the
5	within-named witness personally appeared before me
6	at the time and place herein set out, and after
7	having been duly sworn by me, according to law, was
8	examined by Counsel. I further certify that the
9	examination was recorded stenographically by me and
LO	this transcript is a true record of the proceedings.
L1	I further certify that I am not of
L 2	Counsel to any of the parties, nor an employee of
L 3	Counsel, nor related to any of the parties, nor in
L <b>4</b>	any way interested in the outcome of this action.
L 5	As witness my hand and Notarial Seal this
L 6	of 2013.
L 7	
L 8	Keith A. Wilkerson,
L 9	Notary Public
20	My commission expires:
21	November 12, 2014
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23	
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